# **AMS/FAST CHANGE REQUEST (CR) COVERSHEET**

Change Request Number: 18-11

CR 18-11

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Date Received: Dec 19, 2017 **Title:** Removal of Very Small Business Category, Definition, and Acronym **Initiator Name:** Joshua Fletcher Initiator Organization Name / Routing Code: Procurement Policy Branch, AAP-110 **Initiator Phone:** 202.267.4267 ASAG Member Name: Genesta Belton **ASAG Member Phone**: 202.267.0332 **Policy and Guidance:** (check all that apply) □ Policy □ Procurement Guidance □ Real Estate Guidance □ Other Guidance □ Non-AMS Changes **Summary of Change:** Removed the very small business category, definition and acronym. Reason for Change: Correction to policy and flowchart because the very small business category no longer exist. Development, Review, and Concurrence: AAP-100, AAP-110 **Target Audience:** Contracting and program office personnel Briefing Planned: No. ASAG Responsibilities: None. Section / Text Location: AMS Policy Section 3.2, Appendices C & D, Small Business Set Aside Determination and Coordination Process Flowchart The redline version must be a comparison with the current published FAST version. I confirm I used the latest published version to create this change / redline or This is new content FAST Version 1/2018

# Links:

http://fast.faa.gov/docs/acquisitionManagementPolicy/acquisitionManagementPolicy\_3.pdf http://fast.faa.gov/docs/acquisitionManagementPolicy/AcquisitionManagementPolicyAppendix C.pdf

http://fast.faa.gov/docs/acquisitionManagementPolicy/AcquisitionManagementPolicyAppendix D.pdf

http://fast.faa.gov/docs/SmallBusinessDeterminationFlowchart.pdf

Attachments: Redline and final.

Other Files: N/A.

# Section Revised: 3.2.2.2 - Policy

# Acquisition Management Policy - (10/20171/2018)

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#### 3.2 Contracting

# 3.2.1 Procurement Planning

# 3.2.1.1 Applicability Revised 4/2013

Written procurement plans are required for all FAA procurements except: real property, utilities, purchase card transactions and transactions less than \$25,000. The specific content of a procurement plan may vary depending on the complexity of the procurement. The procurement planning templates in AMS must be used. Template A must be used for all simplified and commercial procurements and Template B must be used for all complex and non-commercial procurements.

# 3.2.1.2 Policy Revised 11/2009

Procurement planning is an indispensable component of the total acquisition process. Service organizations are expected to use procurement planning as an opportunity to evaluate/review the entire procurement process, so that sound judgments and decision making will facilitate the success of the overall program. For procurements not covered by an implementation strategy and planning document, procurement planning should be appropriate and proportionate to the complexity and dollar value of the requirement.

#### 3.2.1.2.1 Market Analysis Revised 4/2013

The purpose of market analysis is to initiate industry involvement, develop and refine the procurement strategy, obtain price information, determine whether commercial items exist, determine the level of competition, identify market practices, or obtain comments on requirements. The magnitude and degree of formality of the market analysis should be proportionate to the contemplated procurement. The market analysis may be as simple as a telephone call or as formal as a market survey advertisement to learn of industry capabilities. All market analyses, formal or informal, should be appropriately documented.

#### 3.2.1.2.2 Procurement Plan Revised 4/2013

A plan for each contemplated procurement or class of procurements should address the significant considerations of the procurement action. A procurement plan may cover more than one contract. The procurement plan represents the service organization agreement for conducting the procurement. See paragraph 3.2.1.1 for documentation requirements.

#### 3.2.1.2.3 Consideration of Agency Wide Contracts Revised 1/2014

Agency Wide Contracts must be used to the maximum extent possible. The procurement plan must document which agency wide contracts were considered. If an applicable agency wide contract is

available for utilization and is not utilized; the procurement plan must include the rationale for not utilizing the existing agency wide contract.

# 3.2.1.2.4 Independent Government Cost Estimate Revised 1/2017

An independent Government cost estimate (IGCE) is required for any anticipated procurement action (to include modifications) whose total estimated value is \$150,000 or more, except for:

Modifications exercising priced options or providing incremental funding;
Delivery orders for priced services or supplies under an indefinite-delivery contract
Acquisition of real property (i.e., land or space); or
Supplies or services with prices set by law or regulation.

The Contracting Officer (CO) may require an IGCE for procurement actions (to include modifications) anticipated to be less than \$150,000.

#### 3.2.1.3 Guidance and Principles Revised 11/2009

For procurements not covered in a program with an implementation strategy and planning document, the following elements should be considered in planning for procurements.

# **3.2.1.3.1 Development**

Preference should be given to using commercial and previously developed items whenever possible. Development of a product, and its associated costs and risks, should be avoided unless necessary to meet FAA needs. If developmental items are required, the need should be documented in the procurement plan.

#### 3.2.1.3.2 Scope of Procurement

The scope of a procurement in terms of complexity, period of performance, dollar value, risk, and other factors should be considered in planning a procurement. As the scope of a procurement increases, the risk of unsuccessful management of the procurement also increases. Appropriate trade-offs should consider elements such as: managing a large complex procurement versus several smaller phased procurements; the systems integration role; total systems responsibility; timing of benefits; technological obsolescence; and other factors.

#### 3.2.1.3.3 Budget Allocation Release

Consideration should be given to releasing contract-related budget information to industry in situations where the procurement involves development or multiple-year funding and is likely to be

conducted competitively. If the service organization decides to release the information, the decision should be identified in the procurement plan.

#### 3.2.1.3.4 Quality Assurance

For complex systems or hardware acquisition, the service organization should coordinate with representatives of the Quality Assurance office as soon as procurement requirements are defined, to establish quality assurance requirements for the proposed procurement.

#### 3.2.1.3.5 Labor Relations

When planning procurements, the service organization should comply with applicable FAA labor relations directives.

# 3.2.1.3.6 Maintaining Competition

Consideration should be given to methods of maintaining competition throughout the lifecycle of any product or service. Methods to be considered may include dual sourcing, obtaining reprocurement data and data rights, open system designs, and any other appropriate methods.

### 3.2.1.3.7 Single-Source Approval Revised 11/2009

The service organization determines whether the procurement should be conducted on a competitive or single source basis. The rationale for the single source procurement should be included in the implementation strategy and planning document or the procurement plan. If an implementation strategy and planning document is not required and the service organization determines that based on the complexity of the procurement a procurement plan will be established, the procurement plan should include the justification for the single-source decision. Approval of the implementation strategy and planning document or the procurement plan constitutes approval of a single-source procurement; no further approval or documentation is necessary.

#### 3.2.1.3.8 Pre-Release of Documents

Early release of program documents can be an important part of communication with industry. Releasing draft functional requirements, draft specifications, or a draft screening information request (SIR) can be beneficial to industry, as well as the FAA. Early and more complete releases of the SIR and feedback from industry should be part of the market analysis strategy.

#### **3.2.1.3.9** Reserved

#### 3.2.1.3.10 Reserved

#### 3.2.1.3.11 Public Announcements Revised 6/2006

#### 3.2.1.3.11.1 General Revised 1/2017

All procurements anticipated to exceed \$150,000 must be publicly announced on the Internet or through other means. This requirement does not apply to noncompetitive awards to Socially and Economically Disadvantaged Business (SEDB) (8(a)) firms and Service-Disabled Veteran Owned Small Business (SDVOSB) firms, emergency single source actions, purchases from an established qualified vendor list (QVL) or FSS, exercise of options, or changes. For actions not anticipated to exceed \$150,000, a public announcement is optional if it is not required by 3.2.1.3.11.2.

# 3.2.1.3.11.2 Procurements Involving Products from Federal Prison Industries Revised 7/2008

All procurements of products available from Federal Prison Industries (FPI) anticipated to exceed \$10,000 must be publicly announced on the Internet or through other means, including procurements where FPI products are determined not to be the best value to FAA at the market survey stage. This requirement does not apply to a procurement that satisfies an exception in AMS Policy 3.8.4.2 (concerning procurement of FPI products).

#### 3.2.1.3.12 OMB Circular A-76, Performance of Commercial Activities.

OMB Circular A-76 (Revised), "Performance of Commercial Activities," establishes Federal policy for the competition of commercial activities. Inherently governmental activities are to be performed with Government personnel, but activities identified as not inherently governmental in nature are to be subjected to competition to determine if such activities should continue to be performed by Government personnel. The FAA will follow the policies of the Circular to the extent that such policies are consistent with FAA's statutory authority.

# 3.2.1.4 Chief Financial Officer Requirements Revised 1/2011

#### 3.2.1.4.1 Contract Line Item Structure Added 1/2011

The Chief Financial Officer Act of 1990 requires FAA to furnish annual financial statements reflecting the assets of the agency to the Office of Management and Budget. To generate information needed for accurate financial statements, service organizations must establish appropriate contract line item structure and billing mechanisms for contracts so the agency can accurately state the value of its assets, and assure related accounting classifications are included on financial documents.

#### 3.2.1.4.2 Chief Financial Officer Approval Added 1/2011

The Chief Financial Officer has approval authority over all proposed procurement actions of \$10 million or more.

# 3.2.1.5 Disaster or Emergency Preparedness and Response Revised 7/2007

# 3.2.1.5.1 Local Area Set-Asides for Disaster or Emergency Added 7/2007

The Contracting Officer may set-aside procurements for competition among only offerors residing or doing business primarily in a geographic area where the President has declared a major disaster or emergency.

#### 3.2.1.5.2 Continuity of Services-Mission Critical Contracts Added 7/2007

FAA may designate mission critical contracts that require continued contractor performance during times of National Emergency or Incidents of National Significance, such as pandemic influenza. These contracts must include provisions and contractor plans detailing how essential services or supplies will still be adequately delivered.

#### 3.2.2 Source Selection

# 3.2.2.1 Applicability

Source selection policy and guidance apply to acquisitions for products and services except for real property, utilities, and agreements. There are two competitive procurement methods available for obtaining products and services through the FAA contracting process.

The first method is described under Complex and Noncommercial Source Selection and is used for complex, large dollar, developmental, noncommercial items and services. This is the method that typically would be used for investments approved by the Joint Resources Council.

The second method is described under Commercial and Simplified Purchase Method and, is typically used for commercial items that are less complex, smaller in dollar value, and shorter term. Such products or services may be routine in nature and are generally purchased on a fixed price basis.

# 3.2.2.2 Policy Revised 10/20151/2018

The FAA procures products and services from sources offering the best value to satisfy FAA's mission needs. Considering complexity, dollar value, and availability of products and services in the marketplace, FAA has flexibility to use any method of procurement deemed appropriate to satisfy FAA's mission.

The FAA provides reasonable access to competition for vendors interested in doing business with FAA. Competition among two or more sources is the preferred method of procurement. When competition is not feasible, procurements may be on a single source basis if there is a documented rational for the decision; documentation for this decision is not required for procurements with a total estimated value of less than \$10,000.

Except for those acquisitions set aside for very small business concerns, or those acquisitions being purchased using where the agency purchase card is being used as the procurement vehicle, or those acquisitions subject to AMS 3.8.4.2, acquisitions with a total estimated value exceeding \$10,000 but not over \$150,000 are reserved exclusively for competition among socially and economically disadvantaged business [SEDB/(8(a))] vendors, pursuant to AMS policy 3.6.1.3.4.. If the CO, with review by the cognizant small and disadvantaged business utilization specialist, determines that an SEDB/(8(a)) set-aside is not in FAA's best interest due to quality, price, or delivery, then the decision must be documented.

The CO must issue a public announcement informing industry of FAA's procurement strategy before, or concurrent with, releasing an initial SIR. Each SIR must contain specific evaluation criteria that FAA will use to evaluate offeror's submittals. When using complex and noncommercial source selection methods, FAA must include past performance as an evaluation factor. If appropriate, FAA may use process capability of suppliers as an evaluation factor according to established criteria. Cost or price considerations must be an evaluation factor in all final selection decisions. Any request for offer (RFO) must include a requirement for a formal cost or price proposal. The source evaluation team must document the findings of the evaluation. The source selection official (SSO) must base all selection or screening decisions on evaluation criteria established in each SIR. The CO must conduct debriefings with all offerors that request them.

Responsible contractors only may receive awards. To be determined responsible, a prospective contractor:

	Has or can obtain adequate financial resources to perform a contract;
	Has the ability to meet any required or proposed delivery schedules;
	Has a satisfactory performance history;
	Has a satisfactory record of integrity and proper business ethics;
	Has appropriate accounting and operational controls that may include, but are not limited to:
	production control, property control systems, quality assurance programs, and appropriate
	safety programs; and
П	Is qualified and eligible to receive an award under applicable laws or regulations.

The CO's signing of the contract constitutes a determination that the prospective contractor is responsible with respect to that contract. When an offer is rejected because the prospective contractor is non-responsible, the CO must make a determination of non-responsibility. The CO has broad discretion in making this determination.

#### 3.2.2.3 Complex and Noncommercial Source Selection

This section establishes the FAA's policy for evaluating and selecting sources for the award of complex, noncommercial competitive contracts. This process consists of up to five distinct phases, with the screening phase being the cornerstone. The five phases are:

Planning;
Screening;
Selection;
Debriefing (as requested); and
Lessons learned.

#### 3.2.2.3.1 Selection Phases

# 3.2.2.3.1.1 Planning

Refer to the procurement planning section for further guidance.

# **3.2.2.3.1.2** Screening

Screening is the process by which the FAA will determine which offeror provides the best value to the FAA. The process is flexible and allows selection and award after one screening request. This process allows the FAA to make an award considering only price and the price-related factors included in the SIR. The number of distinct screening steps for a particular procurement will vary, based on the complexity of the procurement. Provided below is guidance associated with the screening phase.

# 3.2.2.3.1.2.1 Screening Information Request Revised 7/2007

The purpose of the SIR is to obtain information, which will ultimately allow the FAA to identify the offeror that provides the best value, make a selection decision, and award the contract to conclude the competitive process. A SIR is a request by the FAA for documentation, information, presentations, proposals, or binding offers. Three categories of SIRs (see below) may be used according to the procurement strategy adopted by the service organization. Once the public announcement has been released, the SIR may be released to start the competitive process. The service organization will determine the type(s) of SIR(s) that are appropriate for each procurement.

For a given procurement, the FAA may make a selection decision after one SIR, or the FAA may have a series of SIRs (with a screening decision after each one) to arrive at the selection decision. This will depend on the types of products and services to be acquired and the specific source selection approach chosen by the service organization. When it is desired to make a selection decision after one SIR, that SIR should be a request for offer (see below). In general when multiple SIRs are contemplated, the initial SIR should request general information, and future SIRs should request successively more specific information.

Initial SIRs need not state firm requirements, thus allowing the FAA to convey its needs to offerors in the form of desired features, or other appropriate means. However, firm requirements ultimately will be established in all contracts.

Each SIR should contain the following information:

Paper Reduction Act number OMB No. 2120-0595 on the cover page.
A statement identifying the purpose of the SIR (request for information, request for offer,
establishment of a QVL and screening).
A definition of need,
A request for specific information (with specific page and time limitations, if applicable),
A closing date stating when submittals must be received in order to be considered or
evaluated,
Evaluation criteria (and relative importance, if applicable),
A statement informing offerors how communications with them will be conducted during the
screening, and
An evaluation/procurement schedule (including revisions, as required).

The evaluation/procurement schedule should be realistic and should alert the offerors to the fact that the FAA plans to adhere to its schedule and that offerors interested in award will be expected to adhere to this schedule.

There are three categories of SIRs: qualification information, screening information, and request for offers. Each category of SIR is discussed in detail below.

#### Qualification Information

Qualification information, used to qualify vendors and establish qualified vendor lists (QVLs), should be requested only if it is intended that the resultant QVL will be used for multiple FAA procurements.

Qualification information screens for those vendors that meet the FAA's stated minimum capabilities/requirements to be qualified to provide a given product or service. All vendors that meet the FAA's qualification requirements will be listed on the appropriate QVL for the stated products or services.

Requested qualification information (including equipment/products) should be tailored to solicit the information that will allow the FAA to determine which of the vendors meet the FAA's minimum qualification requirements for the required products or services. For products, the information required to make such a determination might be equipment/products for FAA testing, vendor testing, testing data, product documentation, and production capability. For services, the information required to make such a determination might be a capabilities statement and performance experience. For software-intensive products or services, the information required to make such a determination might include descriptions about the offeror's software development and maintenance processes, in addition to other general information suggested above for products or services.

Once qualification information is requested, received, and evaluated in accordance with the evaluation plan, a QVL will be established for the given product/service. Once such a list is established, only qualified vendors may compete for the products or services. Where a product available from Federal Prison Industries (FPI) is to be acquired via a QVL, any such acquisition must include FPI and follow the procedures set forth at T 3.8.4.A.4 unless the acquisition satisfies an exception in AMS 3.8.4.2. Public announcement is not required once the QVL is established. This list can be updated at the FAA's discretion. Each list should be reviewed regularly to determine whether it should be updated.

# Screening Information

Screening information allows the FAA to determine which offeror(s) are most likely to receive the award, and ultimately which offeror(s) will provide the FAA with the best value. The screening information requested in the SIR should focus on information that directly relates to the key discriminators for the procurement.

The following are examples of the types of information that may form the basis of a screening request:

Equipment/products for FAA testing,
Vendor testing,
Testing data,
Technical documentation (commercial, if available/practicable),
Capability statements,
Quality assurance information,
Performance experience,
Sample problems,
Draft/model contracts,
Technical proposals (including oral presentations, if appropriate/practicable),
Commercial pricing information,
Financial condition information,
Cost or price information, and
Cost or price proposals.

# Request for Offer

A request for offer is a request for an offeror to formally commit to provide the products or services required by the acquisition under stated terms and conditions. The response to the request for offer is a *binding offer*, which is intended to become a binding contract if/when it is signed by the CO. The request for offer may take the form of a SIR, a proposed contract, or a purchase order.

#### 3.2.2.3.1.2.2 Communications with Offerors

Communications with all potential offerors should take place throughout the source selection process. During the screening, selection, and debriefing phases of source selection, communications are coordinated with the CO. Communications may start in the planning phase and continue through contract award. All SIRs should clearly inform offerors how communications will be handled during the initial screening phase.

The purpose of communications is to ensure there are mutual understandings between the FAA and the offerors about all aspects of the procurement, including the offerors' submittals/ proposals. Information disclosed as a result of oral or written communication with an offeror may be considered in the evaluation of an offeror's submittal(s).

To ensure that offerors fully understand the intent of the SIR (and the FAA's needs stated therein), the FAA may hold a pre-submittal conference and/or one-on-one meetings with individual offerors. One-on-one communications may continue throughout the process, as required, at the discretion of the service organization. Communications with one offeror do not necessitate communications with other offerors, since communications will be offeror-specific. Regardless of the varying level of communications with individual offerors, the CO should ensure that such communications do not afford any offeror an unfair competitive advantage. During these and future communications, as applicable, the FAA should encourage offerors to provide suggestions about all aspects of the procurement.

Communications may necessitate changes in the FAA's requirements or screening information request and such changes should be processed consistent with Section 3.2.2.3.1.2.4. Where communications do not result in any changes in the FAA's requirements, the FAA is not required to request or accept offeror revisions. The use of technical transfusion is always prohibited. Technical leveling, and auctioning techniques are prohibited, except in the use of commercial competition techniques as described in Section 3.2.2.5.3.

#### 3.2.2.3.1.2.3 Receipt/Evaluation of Submittals

Once offerors have submitted responses to a SIR, the service organization will evaluate the submittals in accordance with the evaluation criteria stated therein and the evaluation plan. To be considered for an award, an offeror must submit a response to the initial SIR, within the time specified in the SIR.

#### Evaluation Criteria

The evaluation criteria form the basis on which each offeror's submissions are to be evaluated. Once the criteria have been established and disclosed to offerors, criteria should not be modified without first notifying offerors competing at that stage of the process and allowing such offerors to revise their submissions accordingly. Each SIR must contain the specific evaluation criteria to be used to evaluate offeror submittals for that specific SIR. Evaluation criteria should be tailored to the characteristics of a particular requirement and should be limited to only the key discriminators in the ultimate selection decision. The criteria should avoid, whenever possible, the inclusion of detailed sub-criteria (or subcriteria in general). Further, efforts should be made to ensure that there are no overlapping criteria. Initial SIRs do not require cost or price proposals but should require submission of more generalized

cost or price estimates. Cost or price considerations must be an evaluation factor in all selection decision(s). For software acquisitions the criteria should include, whenever appropriate, an evaluation of the maturity of the offeror's software acquisition, development and maintenance processes that are relevant to the procurement. Such evaluations should be performed using standardized instruments such as a Capability-Maturity-Model-based Evaluation.

#### Evaluation Plan

An evaluation plan must be prepared by the service organization and approved by the SSO for all procurements accomplished under this section. Evaluation plans should be concise and tailored to the specific needs of the procurement. The evaluation plan should include the name of the SSO and the names of the service organization members and evaluators, the evaluation criteria, the evaluation methods and processes, the schedule, and any other information related to the source selection. The evaluation plan should be completed and approved prior to the receipt of responses to any SIR requesting screening or qualification information.

#### **Evaluation Method**

The evaluation methodology should be set up to allow for maximum flexibility in selecting the offeror(s) providing the best value. To facilitate such flexibility, the following should be considered in setting up evaluations:

Relative importance between criteria is not required (when relative importance is used, the
relative order of importance between criteria should be disclosed).
Each SIR may incorporate separate and/or distinct criteria that relate to the specific SIR
discriminators.
The use of either adjectival or numerical ratings is acceptable.
Comparative evaluations between offerors' proposals/products are acceptable.
The service organization should be selective/inventive concerning the screening
requirements for document submissions (e.g., oral presentations, sample tests, plant
visits, etc.).
Communications with offerors during the evaluation may help clarify submittals, allow a
fuller understanding of the offeror submittals, and provide a more comprehensive evaluation
Testing of products is encouraged to the maximum extent practical ("try before you
buy").
Award based on initial offers to other than the low cost or price offer is allowed.

#### Evaluation Process

The evaluation will be conducted by the service organization, in accordance with the stated evaluation criteria and evaluation plan. The service organization (including any additional required evaluators and/or advisors) should be limited in size and dedicated through the completion of the acquisition. The service organization is expected to apply sound judgment in determining appropriate variations and adaptations necessary for individual situations, provided that these do not constitute a departure from the basic concepts and intent of the evaluation plan and SIR(s).

Communications may be considered in the evaluation of an offeror's submittal(s). Verifiable information from outside sources may be considered in the evaluation and should be disclosed to the offeror during the communication process. Any such findings should be noted in the evaluation report.

# Evaluation Report

The service organization must document the results of the evaluation, including recommendations, if applicable.

# 3.2.2.3.1.2.4 Changes in Requirements

If, after release of a SIR, it is determined that there has been a change in the FAA's requirement(s), all offerors competing at that stage should be advised of the change(s) and afforded an opportunity to update their submittals accordingly.

The SSO has authority to waive a requirement at any time after release of a SIR, without notifying other offerors where the SIR states that offeror specific waiver requests will be considered, and the waiver does not affect a significant requirement that changes the essential character or conditions of the procurement.

All determinations relating to changes in requirements, including waivers, will be documented in the evaluation report.

#### 3.2.2.3.1.2.5 SSO Decision

Based on a review of the service organization's evaluation report, the SSO may either:

Make a selection decision (see the selection phase below);
Make a screening decision by screening those offerors determined to be most likely to
receive award, thus continuing the screening phase;
Amend and re-open to initial offerors; or
Cancel the procurement.

To ensure the integrity of the FAA competitive source selection process, all SSO decisions should be based on the evaluation criteria established in the SIR and have a rational basis. All offerors who are eliminated from the competition based on any screening decision should be provided with the basis for their elimination within five working days after the screening decision and should be informed that they may request a debriefing after contract award. During the screening process, the SSO may decide to eliminate an offeror from further consideration without considering the cost or pricing information that was submitted in the response to the SIR. However, the final selection decision must consider the cost or price information that was submitted as part of the proposal.

If a screening decision, rather than a selection decision, is made, the service organization should issue another SIR (and repeat the screening process stated above) in order to make a selection decision (or another screening decision) among the remaining offerors. The screening process, starting at the issuance of the SIR, may be repeated until a selection decision is made or the procurement is canceled. In some circumstances it may be appropriate to down-select to one offeror for negotiation. However, if the FAA and the selected offeror cannot come to an agreement, the FAA may select another competing offeror for communications/award without issuance of further SIRs.

#### **3.2.2.3.1.3 Selection** Revised 10/2012

The selection decision must be based on the stated evaluation criteria including cost or price considerations to identify the best value.

The service organization must brief the SSO on their evaluation findings. The selection of the offeror who is expected to provide the best value solution is a matter committed to the discretion of the SSO. The SSO applies sound business judgment to the evaluation of the offeror's proposed solution against the stated evaluation criteria. In each case, the SSO should provide a rational basis for the screening or selection decision. The SSO should document the selection decision in the SSO decision memorandum (in cases where the CO and the Contracting Officer's Representative are the only service organization members, the evaluation report and the SSO decision memorandum may be one report). In making the selection decision, the SSO may accept or reject the service organization's recommendations provided there is a rational basis.

Based on the SSO's decision, the CO will transmit a proposed contract to the selected offeror. The selected offeror will return a properly executed contract. Upon the CO's signature, the proposed contract becomes a binding contract.

#### **3.2.2.3.1.4** Debriefing

Once an award has been made, all offerors who participated in the competitive process will be notified of the award and given three working days from receipt of the award notification to request a debriefing. Debriefings are intended to provide meaningful feedback to offerors on their submission. The purpose of the debriefing is to improve the offeror's ability to successfully compete for future FAA business by discussing the strengths and weaknesses of the offeror's submissions. The debriefing should provide the offeror with the following information:

SSO's Selection Decision;
Offeror's evaluated standings relative to the successful offeror(s); and
Summary of the evaluation findings (excerpts from evaluation summary documentation
relating to the specific offeror).

The CO should request detailed questions from the unsuccessful offeror so the FAA can provide meaningful information during the debriefing. Debriefings should be conducted, as soon as practicable, with all offerors that request them.

#### 3.2.2.3.1.5 Lessons Learned

A lessons learned memorandum is a valuable tool in which the service organization can relay its procurement experiences to other FAA acquisition personnel. Once an award has been made, the service organization should communicate its learning experiences. The communication should highlight those issues/processes that had significant impact on their procurement. Further, the service organization should discuss changes that could be made to ensure a more comprehensive evaluation and/or more timely award.

- **3.2.2.3.2** Reserved
- 3.2.2.3.2.1 Reserved
- 3.2.2.3.2.2 Reserved
- 3.2.2.3.2.3 Reserved
- 3.2.2.3.2.4 Reserved
- 3.2.2.3.2.5 Reserved
- 3.2.2.3.2.6 Reserved

#### 3.2.2.4 Single-Source Selection Revised 1/2017

The FAA may contract with a single-source when in FAA's best interest and the rational basis for the decision is documented. This rational basis may be based on actions necessary and important to support FAA's mission, such as emergencies, standardization, and only source available to satisfy a requirement within the time required. For procurements not anticipated to exceed \$10,000, there is no requirement for competition or single-source justification; requirements must not be split to meet this exception. This section 3.2.2.4 is not applicable to noncompetitive awards made to socially and economically disadvantaged businesses (SEDB)/(8(a)) or service-disabled veteran owned small businesses (SDVOSB), both of which are governed under AMS policy 3.6.

The decision to contract with a single-source may be made as part of overall program planning. The rational basis must be documented and approved as a part of program planning in the Implementation Strategy and Planning Document, a procurement plan, or as a separate document. If an Implementation Strategy and Planning Document is not required and the service organization determines that a procurement plan is unnecessary, a separate single-source justification must be documented and endorsed by the service organization and approved by the CO.

Market analysis should be conducted to support each single-source decision, except for emergencies. The method and extent of the analysis depends on the requirement.

The program office must provide the CO with supporting documentation that justifies the proposed single source strategy decision. Examples of information that might be documented include results of market analysis, cost or price data, unique qualifications or performance capability, and past performance. Mere conclusions, without adequate objective supporting data, are insufficient.

After the decision to contract with a single source has been approved, a public announcement must be made for any action over \$150,000, except in emergencies. The purpose of the announcement is to inform industry about the basis for the decision to contract with the single source.

A basic contract may be modified to exercise an option, or to satisfy a follow-on procurement for more of the same products or services without seeking additional competition when, based on market analysis, there is a rational basis not to compete the requirement and the rational basis is documented and approved as discussed in this subsection.

The Contracting Officer must justify and document in accordance with this Section any increase in ceiling price of a time-and-materials or labor-hour contract.

#### **3.2.2.4.1** Single-Source Procurement Process

The single-source procurement process includes planning, communications, award, and lessons learned. The actions for an individual phase within the process may vary depending on the particular circumstances.

#### **3.2.2.4.1.1** Emergencies

An emergency situation, including but not limited to a threat to loss of life or property, national security, or restoration of an air traffic control facility, may require immediate contracting with a single source. In these instances, once funds are committed, the CO may verbally authorize a contractor to proceed and may combine single source phases or complete activities after the fact. As a minimum and as soon as practical, the CO should:

	Obtain funding certification;
	Document the single source decision; and
	Confirm authorization with written notification
3.2.2.4.1.2 Non-emergencies Revised 1/2017	
For sin	gle-source non-emergency procurements, planning may include:
	Analyzing the market to determine potential sources;
	Developing an independent FAA cost estimate for any anticipated procurement action (to
	include modifications) whose total estimated value is \$150,000 or more, if not exempted by
	AMS 3.2.1.2.4.

<ul> <li>Obtaining funding certification;</li> <li>Obtaining approval of rationale for single source, except for follow-on or exercise of options; and</li> <li>Issuing public announcement, if in excess of \$150,000.</li> </ul>		
3.2.2.4.1.3 Lessons Learned		
Communicating lessons learned is encouraged.		
3.2.2.5 Commercial and Simplified Purchase Method Revised 6/2006		
The FAA may acquire commercial products and services from the competitive market place by using the simplified purchase method described herein and best commercial practices. Commercial and simplified purchases are used for commercial items or for products or services that have been sold at established catalog or market prices and are generally purchased on a fixed-price basis. However, procurement of products available for purchase from Federal Prison Industries is governed by AMS 3.8.4.2.		
3.2.2.5.1 Planning Revised 1/2017		
Procurement planning should be accomplished for all simplified and commercial purchases. The level of planning and announcement should be dictated by the nature and complexity of the requirement, commercial availability, dollar value, urgency of the requirement, and degree of previous procurement history.		
The purpose of procurement planning is to:		
<ul> <li>□ Determine whether commercial items meet the FAA's needs;</li> <li>□ Identify potential commercial sources; and</li> <li>□ Publicly announce requirements in excess of \$150,000.</li> </ul>		
Market analysis should be simple and straightforward, and may include information based on personal knowledge of the market, historical purchase information, qualified vendors list, commercial catalogs, trade journals, newspapers, other professional publications or local telephone directories.		
Contracting mechanisms are at the discretion of the CO. Purchases may also be made using the following mechanisms:		
<ul> <li>□ Purchase card;</li> <li>□ Purchase card checks;</li> <li>□ Purchase order;</li> <li>□ Contract;</li> </ul>		

Orally (only in emergency situations) with proper documents processed as soon as
possible following the oral order; and
Other methods, including interagency agreements, when deemed appropriate and
properly documented.

# 3.2.2.5.2 Sourcing Determination

The CO should solicit an appropriate number of vendors to ensure quality products and services are delivered in a timely manner at a fair and reasonable price. Requirements should be stated in commercial terms generally understood and accepted in the industry.

# **3.2.2.5.3** Screening

The CO should determine the appropriate screening approach and format for vendor's responses (e.g., electronic, written, oral, use of standard commercial or FAA forms). The CO may also conduct communications with individual offerors, as appropriate, to address offeror understanding of the requirement, performance capability, prices, and other terms and conditions. For commercially available products, the CO is encouraged to use "commercial competition techniques" such as continuing market research throughout the process by using vendor proposals as the source of prices and commercially available capabilities and sharing that information with other vendors.

#### 3.2.2.5.4 Selection Decision and Award

The CO's selection decision should be based on the FAA's stated evaluation criteria. The selection decision for commercial or simplified purchases should be based on the best value to the FAA including, but not limited to, factors such as price, functional specifications, delivery capability, warranty, and payment terms. This may be accomplished through establishing specific evaluation criteria with an accompanying evaluation plan as described under Complex, Noncommercial Source Selection, and making the selection based on the stated criterion. It may also be based on the most favorable solution available in the commercial market, as determined by the FAA, as described under Commercial and Simplified Purchase Method, or through a combination of methods depending on complexity, risk, dollar value, and urgency of the requirement.

#### **3.2.2.5.4.1 Documentation**

The method of selection and rationale for awards, and a determination that the price is fair and reasonable should be documented. The extent of the documentation depends on the complexity and dollar value of the procurement action.

#### 3.2.2.5.5 Micro-Purchase Threshold Revised 4/2017

Simplified purchases with a total estimated potential value (TEPV) under the micro-purchase threshold must be performed using the purchase card. The micro-purchase threshold is \$10,000 for commercial supplies, construction and services.

# **3.2.2.6 Unsolicited Proposals**

#### 3.2.2.6.1 Policy Added 10/2008

The FAA may consider and accept unsolicited proposals when in the best interest of FAA. Unsolicited proposals are a valuable means for FAA to obtain innovative or unique methods or approaches to accomplishing its mission from sources outside FAA. Advertising material, commercial item offers, contributions, or technical correspondence are not considered to be unsolicited proposals. A valid unsolicited proposal must:

Be innovative and unique;
Be independently originated and developed by the offeror;
Be prepared without FAA supervision;
Include sufficient detail to permit a determination that the proposed work could benefit
FAA's research and development, or other mission responsibilities; and
Not be an advance proposal for a known FAA requirement that can be acquired by
competitive methods.

#### 3.2.2.6.2 Receipt and Initial Review Revised 10/2008

Unsolicited proposals should be addressed to:

Federal Aviation Administration Acquisition Policy and Oversight Acquisition Policy Group (AAP-100) Attn.: Unsolicited Proposal Coordinator 800 Independence Avenue SW, Room 439W Washington, DC 20591

Once received, the FAA unsolicited proposal coordinator will review and determine if the document(s) meets the requirements of an unsolicited proposal.

#### 3.2.2.6.3 Prohibitions Added 10/2008

FAA personnel should not use any data, concept, idea, or other part of an unsolicited proposal as the basis, or part of the basis, for a SIR or in communications with any other firm unless the offeror is notified of and agrees to the intended use. However, this prohibition does not preclude using any data, concept, or idea available to FAA from other sources without restrictions.

FAA personnel must not disclose restrictively marked information included in an unsolicited proposal. The disclosure of such information concerning trade secrets, processes, operations, style of work, apparatus, and other matters, except as authorized by law, may result in criminal penalties under 18 U.S.C. 1905.

# **3.2.2.7 Contractor Qualifications**

# 3.2.2.7.1 Applicability

This section applies to all contracts and to all proposed contracts with any prospective contractor that is located in the United States, its possessions, or Puerto Rico; or elsewhere, unless application would be inconsistent with the laws or customs where the contractor is located.

# 3.2.2.7.2 Contractor Responsibility

The CO must ensure that contracts are awarded only to responsible contractors (see Section 3.2.2.2). No award may be made unless the CO makes an affirmative determination of responsibility.

# 3.2.2.7.3 Contractor Team Arrangements

FAA will recognize the validity of contractor team arrangements, provided, the arrangements and company relationships are fully disclosed in an offer, or for arrangements entered into after submission of an offer, before the arrangement becomes effective.

# 3.2.2.7.4 Suspension and Debarment

FAA may suspend or debar contractors for cause. FAA will honor suspension, debarment, and ineligibility decisions of other agencies unless FAA has a compelling need to obtain the requirement from that contractor.

#### 3.2.2.8 Describing FAA Needs

# 3.2.2.8.1 Applicability

The requirements herein apply to all FAA procurements and agreements except real property and utilities.

#### **3.2.2.8.2 Policy**

The FAA will describe its needs clearly and generally in writing, absent special or emergency circumstances. Service organizations may describe needs as minimum requirements, goals, or in another form well suited to the contemplated procurement.

#### 3.2.2.9 Rehabilitation Act

The FAA must comply with Section 508 of the Rehabilitation Act of 1973 in developing, procuring, maintaining or using electronic and information technology. Section 508 of the Rehabilitation Act of 1973 applies to all new procurements after June 21, 2001.

# 3.2.3 Pricing Methodology, Principles and Standards Revised 10/2011

#### 3.2.3.1 Applicability Revised 10/2011

This section applies to pre- and post award pricing and analysis for contracts, subcontracts, orders, and modifications, excluding real property and utilities.

### 3.2.3.2 Cost and Price Analysis Revised 1/2016

The CO must make a determination that prices are fair and reasonable based on price analysis and, if necessary, cost analysis. Price analysis is the review of price without evaluating separate cost elements and profit/fee, and is required for all pricing actions. Cost analysis is the review of the individual cost elements and profit. Price analysis is the preferred method for evaluating competitive proposals. If the CO determines price competition is not adequate to support a determination of price reasonableness, the CO must require offerors to submit either certified cost or pricing data or information other than certified cost or pricing data. When the CO determines adequate price competition exists, certified cost or pricing data must not be requested. In situations with established catalog or market prices, prices set by law or regulation, or commercial items, price analysis is sufficient and the CO must not request cost data.

#### 3.2.3.3 Pre- and Post Award Audits Revised 1/2012

The CO must request pre-award and post-award audits on all cost reimbursement contracts exceeding \$100 million. In addition, FAA will request pre-award and post-award audits on at least 15% of all cost reimbursement contracts not anticipated to exceed \$100 million. For other contract types, the CO may use any method of cost or price analysis to determine fair and reasonable prices.

Pre-award audits and post-award incurred cost audits are the preferred mechanism to assist the CO in ensuring valid indirect and direct costs are billed under cost reimbursement contracts. The CO is responsible for ensuring indirect and direct costs under a cost reimbursement contract are allowable.

In situations where an incurred cost audit is not obtained, the CO will still ensure that only allowable costs are paid.

The sponsoring service organization will fund required pre- and post- award audits and must include an estimate of the cost of audits in the Acquisition Program Baseline; the Implementation Strategy and Planning Document will describe the approach, responsible organizations, and activities for obtaining audits.

# 3.2.3.4 FAA Cost Principles Added 10/2011

The FAA contract cost principles, as described in AMS Procurement Guidance, must be used to price contracts, subcontracts, orders, and modifications whenever cost analysis is performed. Cost principles must also be used for determining, negotiating, or allowing costs when required by a contract clause. The CO must incorporate FAA cost principles in contracts with commercial organizations as the basis for:

Determining reimbursable costs under (a) cost-reimbursement contracts and cost-
reimbursement subcontracts under these contracts performed by commercial organizations
and (b) the cost-reimbursement portion of time-and-materials contracts except when
material is priced on a basis other than at cost;
Negotiating indirect cost rates, when FAA has division or corporate contract administration
responsibilities, quick close-out procedures are used, or indirect rate caps are negotiated in the
contract;
Proposing, negotiating, or determining costs under terminated contracts;
Price revision of fixed-price incentive contracts;
Price re-determination of price re-determination contracts; and
Pricing changes and other contract modifications.

When another Government agency has division or corporate contract administration responsibilities, FAA may agree to cost principles of the administering agency to determine or negotiate indirect rates not covered by (a) or (b) above.

# 3.2.3.5 Cost Accounting Standards Added 10/2011

All contractors and subcontractors must use Cost Accounting Standards (CAS) according to 48 CFR Part 99 for estimating, accumulating, and reporting costs in connection with pricing, administering, and settling disputes concerning all negotiated prime and subcontract procurements over \$700,000, except for contracts or subcontracts exempted by these regulations. The following categories of contracts and subcontracts are exempt from all CAS requirements:

□ Negotiated contracts and subcontracts of \$700,000 or less. For purposes of this paragraph, an order issued by one segment to another segment must be treated as a subcontract;

	Contracts and subcontracts with small businesses;
	Contracts and subcontracts with foreign governments or their agents or instrumentalities or
	(insofar as the requirements of CAS other than 9904.401 and 99.402 are concerned) any
	contract or subcontract awarded to a foreign concern;
	Contracts and subcontracts in which the price is set by law or regulation;
	Firm fixed-priced and fixed-price with economic price adjustment (provided that price
	adjustment is not based on actual costs incurred), time-and-materials and labor-hour
	contracts and subcontracts for acquisition of commercial items;
	Contracts or subcontracts of-less than \$7.5 million, provided that, at the time of award, the
	business unit of the contractor or subcontractor is not currently performing any CAS- covered
	contracts or subcontracts valued at \$7.5 million or greater;
	Contracts and subcontracts to be executed and performed entirely outside the United States, its
	territories, and possessions; and
П	Firm fixed-price contracts or subcontracts awarded on the basis of adequate price
	competition without submission of cost or pricing data.
	compension without submission of cost of pricing data.

#### 3.2.4 Types of Contracts

# 3.2.4.1 Applicability

This section is applicable to contracts for procurement of all products and services.

# **3.2.4.2 Policy**

Contracts may be of any type or combination of types except for cost plus a percentage of cost contracts, which are prohibited. The use of fixed-price contracts is strongly encouraged whenever appropriate. Development contracts may be incrementally phased fixed-price contracts. All contracts, except those issued in emergency situations, must be in writing.

# 3.2.4.3 Guidance and Principles

The types of contracts that may be used for FAA procurements are included in the toolbox. Types of contracts other than those specified in the toolbox may be used when approval has been obtained from an official one level above the CO within the contracting organization.

Contracting officers should clearly identify the type of contract(s) at the front of each contract and in SIRs, when appropriate. Where multiple types of contracts are used in one contract, performance requirements, terms and conditions, and prices (or estimated cost and fee) for each type of contract should be clearly separated and partitioned.

The multi-year contract may be used for the acquisition of products and services in accordance with any applicable restrictions and appropriate appropriations acts.

#### 3.2.5 Contractor Ethical Guidelines

# 3.2.5.1 Applicability

This policy is applicable to all contracts.

# **3.2.5.2 Policy**

FAA business must be conducted in a manner above reproach and, except as authorized by statute or regulation, with complete impartiality and with preferential treatment for none.

### 3.2.6 Purchase Card Program Added 1/2009

#### 3.2.6.1 Applicability Added 1/2009

Purchase card policy and corresponding guidance apply only to actions conducted through the FAA purchase card program.

### 3.2.6.2 Policy Added 1/2009

All procurements using an FAA purchase card must be conducted according to applicable laws, regulations, and FAA policy. AMS procurement guidance for purchase cards establishes standards for competition and source selection that supersedes other applicable AMS policy and guidance.

#### 3.2.7 Anti-Counterfeit Management Added 4/2014

#### 3.2.7.1 Applicability Added 4/2014

Anti-Counterfeit policy and non-conforming parts requirements are applicable to (1) contracts over \$50M; (2) construction contracts for NAS applications over \$2M; and (3) office equipment and/or supplies for NAS applications over \$2M.

# 3.2.7.2 Suspected Counterfeit and Non-Conforming Parts Added 4/2014

Anti-Counterfeit policy, guidance and procedures apply to securing the FAA equipment supply chain from counterfeit and non-conforming parts.

The CO must ensure that instruction to contractors result in the most efficient and economical way to mitigate the entry of suspected counterfeit and non-conforming parts in the FAA supply chain by:

Not knowingly procuring suspected counterfeit and non-conforming parts.

Documenting all occurrences	of suspected and	confirmed	counterfeit pa	rts in the	appropriate

reporting system, including the Government-Industry Data Exchange Program (GIDEP).
Making information about counterfeiting accessible at all levels of the FAA supply chain as a method to prevent further counterfeiting.
Notifying the appropriate FAA investigative organization, or US Government intelligence authorities, and those who use the suspected and confirmed counterfeit parts, of incidents at the earliest opportunity

Section Revised: Appendix C: - Definitions Section Revised: Appendix D: Acronyms

# **Acquisition Management Policy - (10/2017/1/2018)**

Appendix A: Roles and Responsibilities Revised 10/2017

Appendix B: Acquisition Planning and Control Documents Revised 1/2015

Acquisition Program Baseline Revised 1/2015

Program Requirements Document Revised 10/2012

Business Case Revised 10/2012

Implementation Strategy and Planning Document Revised 10/2015

Program Management Plan Added 1/2015

Appendix C: Definitions Revised 4/2017 1/2018

Appendix D: Acronyms Revised 7/20151/2018

Appendix E: External Authorities

Appendix E: Part I - Statutes Revised 10/2014

Appendix E: Part II - Executive Orders Revised 4/2017

Appendix E: Part III - Regulations/Standards Revised 4/2017

Appendix E: Part IV - External Authorities applicable to Real Estate Revised 4/2017

# **Councils and Boards**

# JOINT RESOURCES COUNCIL

	Approves the FAA investment portfolio each year as part of the budget submission process;
	Reviews and approves the FAA enterprise architecture each year;
	Concurs jointly with the NextGen Management Board on the establishment of new operational capabilities;
	Reviews updates to the NAS ConOps and works with the NextGen Management Board to resolve any issues or concerns;
	Makes investment decisions and oversees execution of investment programs;
	Establishes investment programs and assigns execution to a service organization;
	Baselines program requirements for investment programs in the final program requirements document;
	Approves and baselines all required AMS program documents (i.e., program requirements document, acquisition program baseline, business case, and implementation strategy and planning document);
	Commits the FAA to full funding of approved investment programs or program segments;
	Identifies any future corporate decisions and levels of empowerment for the service organization during solution implementation for investment programs;
	Makes acquisition program baseline change decisions that alter program performance, cost, and schedule baselines during solution implementation for investment programs;
	Reviews and approves FAA RE&D and F&E budget submissions each year prior to review
	and approval by the Administrator and submission to the Office of the Secretary of Transportation and reviews the OPS appropriation. The Administrator approves the OPS budget before submission to the Office of the Secretary of Transportation;
	Makes investment program production and in-service decisions or assigns approval authority to senior management; and
	Conducts acquisition quarterly program reviews to manage ongoing investment
	programs, including operational assets; and
	Designates investment programs for TechStat reviews.
The J	oint Resources Council has the following core members:
	Acquisition Executive;
	Chief Operating Officer;
	Chief Information Officer;
	Chief Financial Officer;
	General Counsel;

	Associate Administrator for Aviation Safety; Associate Administrator for Airports; Assistant Administrator for NextGen; Assistant Administrator for Policy, International Affairs, and Environment; and		
	Director, Joint Planning and Development Office.		
	The following members attend Joint Resource Council meetings when the decision concerns their organizational responsibilities:		
	Associate Administrator for Commercial Space Transportation.		
ACQ	UISITION EXECUTIVE BOARD		
	Assists and supports the Acquisition Executive and Joint Resources Council by reviewing, authorizing, and overseeing development and implementation of acquisition management policy, process, practices, procedures, and tools at all organizational levels; For authorized change proposals, charters and provides resources for cross-functional work		
	groups to conduct feasibility and cost/benefit analyses for proposed policy, guidance, practice, and procedure changes;		
	Directs, controls, and approves all compliance processes associated with execution of any aspect of AMS; and		
	Directs and oversees the Acquisition System Advisory Group.		
NEX	TGEN MANAGEMENT BOARD		
	Approves updates to NAS Concepts of Operations;		
	Approves NAS Segment Implementation Plan;		
	Approves NAS operational capabilities including goals, objectives, and performance targets;		
	Approves alignment of NAS investments to operational capabilities;		
	Approves capture teams for operational capabilities;		
	Conducts portfolio review for operational capabilities; and		
	Approves Operational Capability Integration Plans.		
OPER	RATIONS GOVERNANCE BOARD (OGB)		
	Reviews and approves Mission Support Operations-funded capital investments;		
	May recommend that Contracting Officers not enter into contracts related to applicable investments;		
	May request JRC concurrence or recommend JRC review for individual investments;		
	Oversees a risk review of proposed investments in coordination with AIT and other functional experts; and		
	Provides status to the JRC and other agency executive level boards and organizations on the results of the Mission Support. Operations-funded capital investments brought before the		

Operations Governance Board.

The m	The members of the Operations Governance Board will be:		
	Director of Acquisition & Contracting (Chair) AAQ-1		
	Director of Investment Planning & Analysis (IP&A) AFI-1		
	Director of Enterprise Program Management Services (EPMS) AEM-1		
	Director of Program Control and Integration AJM-1		
	Aviation Safety AIR-2		
	Assistant Chief Counsel AGC-500		
	Customer Representative – As determined by the OGB Chair		
FAA	ENTERPRISE ARCHITECTURE BOARD		
	Ensures the FAA adheres to Federal statutory and regulatory requirements regarding Enterprise Architecture;		
	Aligns information technology decisions with business and investment strategies;		
	Facilitates the FAA's transition to the target EA;		
	Facilitates the collaboration of enterprise architecture and technical expertise of subject matter experts throughout the Agency;		
	Promotes data and information reuse through enterprise information management;		
	Implements the use of enterprise architecture and systems planning frameworks that facilitate an understanding of technologies and application to business issues;		
	Communicates and champions Enterprise Architecture throughout the FAA;		
	Approves investment program naming in accordance with FAA nomenclature standards;		
	Reviews the annual FAA EA Roadmaps and recommend for approval to the JRC;		
	Reviews and approves FAA EA Roadmap changes via Architecture Change Notices (ACN) that guide the FAA towards a target state architecture;		
	Minimizes duplication and redundancy in investments and IT capabilities, fosters IT		
	standardization, and promotes reuse of technology, data, and business assets;		
	Approves and complies with standards and policies that enable reuse, interoperability, and cost efficiency;		
П	Approves readiness for Concept and Requirements Definition; and		
П	Approves readiness for Concept and Requirements Bernhardt, and Approves processes related to FEAB and subordinate groups, as listed in the FEAB Standard		
	Operating Procedures (SOP).		
Th	e FEAB members include the following or their designated representatives:		
	Deputy Assistant Administrator for Acquisition and Business Services;		
	Chief Operating Officer of the Air Traffic Organization;		
	Vice President of the Program Management Organization;		
	Deputy Assistant Administrator for Information & Technology;		
	Deputy Assistant Administrator for Financial Services;		
	Chief Counsel;		

	Associate Administrator for Aviation Safety; Associate Administrator for Airports;
	Assistant Administrator for NextGen; and Assistant Administrator for Policy, International Affairs and Environment.
ARC	HITECTURE REVIEW BOARD
	Works with service organizations and program offices to prioritize and time-phase new operational improvements and operational sustainments within the Mission Support architecture roadmap.
TEC	HNICAL REVIEW BOARD  Works with service organizations and program offices to prioritize and time-phase new operational improvements and operational sustainments within the NAS architecture roadmap.
Seci	<u>retariats</u>
JRC	EXECUTIVE SECRETARIAT
	Supports and has a dotted line reporting relationship with the FAA Acquisition Executive;
	Develops, maintains and obtains JRC member signatures on the JRC Charter;
	Manages the investment decision-making process for all investment decisions;
	Facilitates the efforts of service organizations seeking an investment decision to ensure timely and effective investment decision-making;
	Manages the readiness process which uses criteria based on the AMS policy to evaluate the
	readiness of an investment initiative seeking an investment decision prior to placing it on the JRC
	meeting agenda to obtain a decision;
	Manages the electronic investment decision process;
	Obtains JRC member signatures on the investment decision documents after approval of a final investment decision;
	Maintains the official repository of investment decision documentation, records of decision,
	meeting minutes and assigned action items;
	Develops and maintains investment decision guidance documents and processes;
	Coordinates JRC meeting dates, agenda, and arranges logistics; and
	Prepares records of decision from JRC investment decision meetings and acquisition quarterly program reviews.
OPER	RATIONS GOVERNANCE BOARD SECRETARIAT
	Manages the decision-making process for all Mission Support, Operations-funded assets the
	OGB reviews;
	Facilitates the efforts of service organizations and the Acquisition Readiness Team to ensure
	timely and effective decision making;

	Maintains the official repository of OGB decision documentation, records of decision, meeting
	minutes and assigned action items;
	Develops, maintains and obtains OGB member signatures on the OGB Charter, as well as coordinates OGB meeting dates, agenda, and arranges logistics; and
	Receives and reviews initial intake forms, and conducts preliminary risk reviews in order to provide a governance path recommendation to the OGB.
ACOI	JISITION EXECUTIVE BOARD SECRETARIAT
	Develops, maintains and obtains JRC member signatures on the AEB Charter;
	Coordinates AEB meeting dates, agenda, and arranges logistics;
	Receives, reviews and tracks ACAT determination requests;
	Receives and distributes to AEB members proposed changes to acquisition management policy, process, practices and procedures;
	Facilitates the efforts of FAA organizations to ensure timely approvals to proposed policy, guidance, practice and procedure changes;
	Maintains the official repository of AEB decision documentation, records of decision, meeting minutes and assigned action items.
FEA	B SECRETARIAT
	Coordinates with the JRC executive secretariat for JRC approvals;
	Notifies the JRC executive secretariat for Architecture Change Notices (ACN) and Concept and Requirements Definition Readiness Decision (CRDRD);
	Facilitates the efforts of FEAB co-chairs and FEAB members to ensure timely and effective decision-making;
	Maintains the official repository of FEAB decision documentation, meeting minutes and assigned action items;
	Obtains FEAB co-chair and Chief Architects signature on the Architecture Change Notices (ACN) after approval;
	Obtains FEAB member signatures on the FEAB Charter after approval of the JRC; and
	Coordinates FEAB meeting dates, agenda, and arranges logistics.
	Analyzes FEAB processes and recommends improvements for FEAB approval.
IN-S	ERVICE DECISION SECRETARIAT
	Manages the deployment planning process for the Joint Resources Council;
	Coordinates with the JRC executive secretariat to verify that readiness criteria for a final investment decision have been satisfied;
	Facilitates the efforts of service organizations to ensure timely and effective in-service decision-making;
	Uses AMS-based criteria to evaluate the status of each program seeking an in-service decision before scheduling the program for a stakeholder and in-service decision meeting;
	Prepares records of decision; and
	Tracks in-service decision action plans until closure.

# **Offices and Executives**

# ASSOCIATE AND ASSISTANT ADMINISTRATORS AND THE CHIEF OPERATING OFFICER

	Coordinate and integrate activity across line-of-business service organizations to ensure resources are directed at priority FAA strategic and performance goals and to ensure there is no overlap or redundancy;
	Require service analysis for designated services (e.g., en-route service, terminal service, regulatory service, certification service) within the line of business or staff office;
	Provide staff support to concept and requirements definition and investment analysis activity for service needs within the line of business or staff office;
	Implement non-material solutions to a service need that emerges any time during service analysis or investment analysis; and
	Oversee investment program execution by service organizations within the line of business or staff office.
CHII	EF FINANCIAL OFFICER
	Jointly approves the acquisition program baseline for investment programs with other Joint Resource Council members;
	Serves as a core member of the Joint Resources Council; and
	Approves OMB Major IT Business Cases for designated capital investments before submission to the Department of Transportation and Office of Management and Budget.
CHII	EF INFORMATION OFFICER
	Serves as a core member of the Joint Resources Council;
	Chairs the Information Technology Shared Services Committee;
	Approves OMB Major IT Business Cases for designated capital investments before submission to the Department of Transportation and Office of Management and Budget;
	Jointly approves the acquisition program baseline for investment programs with other Joint
	Resources Council members; and Oversees the enterprise architecture.
	Oversees the enterprise arcintecture.
ACQ	UISITION EXECUTIVE
	Manages AMS policy;
	Chairs the Joint Resources Council;
	Approves acquisition category designations and AMS tailoring or waivers;
	Chairs acquisition quarterly program reviews; and

	Approves OMB Major IT Business Cases for designated capital investments before submission to the Department of Transportation and Office of Management and Budget.
OFF	ICE OF THE CHIEF COUNSEL
	Represents FAA legal interests on product or service teams engaged in the acquisition of goods and services;
	Exercises independent professional judgment, advises teams on relevant legal, governmental, and business issues, and promotes the legality and integrity of acquisition actions;
	Represents the FAA in connection with procurement-related litigation, alternative dispute resolution, and other matters; and
	Serves as core member of the Joint Resources Council.
VICE	E PRESIDENTS (ATO) AND SERVICE DIRECTORS (NON-ATO)
	Responsible and accountable for the delivery of services by service organizations under their
	management; Deliver status briefings for their investment portfolio to the Joint Resources Council at acquisition quarterly program reviews;
	Approve plans for concept and requirements definition and assign necessary human resources;
	Make the decision to enter concept and requirements definition after all entrance criteria are satisfied;
	Assess operational assets annually at a minimum to determine whether they should continue in service or be modified, upgraded, or removed from service;
	Approve plans for investment analysis and assign necessary human resources;
	Approve the program requirements document and the implementation strategy and planning document; and
	Oversee the annual update and submission of the OMB Major IT Business Case for designated investment programs.
SOU	RCE SELECTION OFFICIAL
	Assures source evaluation team competence, cohesiveness, and effectiveness;
	Assigns responsibility to a source evaluation team member to mark all source selection sensitive
	information with the designation "source selection sensitive information";
	Approves source evaluation plans and assures the evaluation conforms to the stated evaluation criteria; and
	Makes down-select decisions and assumes full authority to select the source for award.
CONTRACTING OFFICER	
	Serves as the source selection official for procurements not subject to the JRC process; Ensures, when applicable, conflict of interest documentation is obtained from the source selection official and all source evaluation team members; with legal counsel, determines if any

	actual or apparent conflict of interest exists and if so resolves or mitigates the conflict;
	Ensures source evaluation team members are briefed on sensitivities of the source selection
	process, prohibition against unauthorized disclosure of information (including their responsibility
	to safeguard proposals and any documentation related to the source selection team proceedings),
	and requirements concerning conflict of interest;
	Ensures source selection official and source evaluation team members provide nondisclosure of
	information statements;
	Coordinates communications with industry, controls all written documentation issued to industry, and conducts all debriefings;
	Participates during screening, selection, and debriefing phases of source selection to ensure fair treatment of all offerors;
	Issues letters, public announcements, screening information requests and amendments, and other
	procurement documents;
	Ensures the contract is signed by a contractor representative with the authority to bind the
	contractor; with legal counsel, ensures all contractual documents comply with applicable laws,
	regulations, and policies; and
	Executes, administers, and terminates contracts and makes related determinations and decisions
	that are contractually binding.
OFFI	ICE OF DISPUTE RESOLUTION FOR ACQUISITION
	FAA Administrator's impartial administrative forum for adjudication of bid protests and contract
	disputes arising under the AMS;
	Provides dispute resolution services to the FAA and its private business partners, implementing
	FAA policy to utilize Alternative Dispute Resolution (ADR) to the maximum extent practicable;
	Conducts a streamlined adjudication process for matters un-resolvable through ADR;
	Provides "Findings and Recommendations", and issues orders and decisions supported by the
	case record and law, on behalf of the FAA Administrator;
	Promulgates and operates in accordance with rules of procedure; and
	Recommends changes to the Acquisition Management System.
OFF	ICE OF INFORMATION O TECHNOLOGY CTDATECY O DEDEODMANCE
	ICE OF INFORMATION & TECHNOLOGY, STRATEGY & PERFORMANCE VICE, INVESTMENT PORTFOLIO & CPIC BRANCH
SEK	VICE, INVESTMENT TORTFOLIO & CITC BRANCH
	Provides process, guidance, training, and consultation to service organizations in the preparation
	of OMB Major IT Business Cases;
	Independently scores OMB Major IT Business Cases and provides feedback to service
	organizations and the JRC executive secretariat for designated investment programs;
	Consolidates and reports major program schedule and cost performance data, variance analysis,
	and corrective action plans to the Information Technology Shared Services Committee,
	Department of Transportation, and Office of Management and Budget; and
	Conducts earned value management assessments for programs requiring submission of an OMB
	Major IT Business Case to the Office of Management and Budget and ensures earned value management transition plans for those programs are implemented effectively.
	management transition plans for those programs are implemented effectivery.

# INVESTMENT PLANNING AND ANALYSIS OFFICE □ Provides leadership and expertise in the preparation of business cases for JRC decisions; ☐ Advises investment analysis teams during service analysis, concept and requirements definition, and investment analysis; ☐ Provides leadership and expertise in the exploration, development, and analysis of alternatives; ☐ Evaluates the business case and supporting documentation prior to investment decisions; $\square$ and ☐ Develops and maintains policy, standards, guidance, and templates for investment analysis and business case preparation. **Organizations and Committees** NEXTGEN ORGANIZATION ☐ Manages the corporate research budgeting process; ☐ Coordinates annual development of the National Aviation Research Plan; ☐ Defines research plan selection, management, and evaluation criteria for research activities in support of NextGen; ☐ Interfaces with Office of the Secretary of Transportation, Office of Management and Budget, Congress, trade organizations, industry, international organizations, and other government organizations for FAA-level research issues; and Provides test and evaluation services. NAS SYSTEMS ENGINEERING SERVICES ORGANIZATION ☐ Performs corporate-level service analysis for the NAS; ☐ Oversees the NAS architecture; ☐ Develops and maintains tools for conducting service analysis; □ Work with both corporate strategic planning and service organizations to ensure consistency between service planning and the long-range strategic direction of the FAA; □ Works with service organizations to translate user needs into a sequenced and traceable architecture that defines the functions and sub-functions necessary to achieve intended services or operational capability; ☐ Works with service organizations to determine realistic alternative solutions to service need and assess their impact on the NAS architecture;

☐ Works with service organizations to conduct service analysis and incorporate associated

□ Works with service organizations to develop the program requirements document.

### NEXTGEN LIFECYCLE INTEGRATION ORGANIZATION

recommendations into the NAS architecture; and

	Coordinates service analysis activity across service organizations to ensure alignment with
	FAA strategic and performance goals and to eliminate redundant activity, duplicate benefits,
	service gaps, and service overlap;
	Develops and maintains standard guidance for conducting service analysis and concept and
	requirements definition;
	Assists service organizations in establishing a service analysis capability and conducting service analysis;
	Leads planning and activities for concept and requirements definition;
	Ensures the requirements, policy, and procedures identified in the AMS and FAST are
	followed by stakeholders;
	Provides engineering analysis and recommendations to ensure technical integration and
	integrity is consistent with financial and policy goals, outcomes, and commitments;
	Ensures implementation efforts are harmonized with operations and stakeholder priorities
	Ensures risks are addressed collaboratively to facilitate delivery of operational
	capabilities and benefits; and
	Develops, maintains, communicates, and supports the execution of enterprise-wide
	planning artifacts that describe the lifecycle of the National Airspace System.
INFO	DRMATION TECHNOLOGY RESEARCH AND DEVELOPMENT
	SANIZATION
	Performs corporate-level Mission Support service analysis and coordinates service activity
	across service organizations to ensure alignment with FAA strategic and performance goals
	as well as to eliminate redundant activity, service gaps, and duplicate benefits;
	Oversees the Mission Support architecture; Develops and maintains tools and standards for conducting Mission Support service analysis;
	Works with corporate strategic planning and service organizations to ensure consistency
	between service planning and long-range strategic planning of the FAA;
	Works with service organizations to translate user needs into a sequenced and traceable Mission
	Support architecture that defines the functions and sub-functions necessary to achieve intended
	services or operational capability;
	Leads planning and activity for concept and requirements definition and works with Mission
	Support service organizations to define program requirements, determine realistic solutions to
	service need, and assess their impact on the Mission Support architecture;
	Ensures policy and requirements identified in AMS and FAST are followed by Mission
	Support stakeholders;  Provides engineering analysis and recommendations to ensure technical integration and
	Provides engineering analysis and recommendations to ensure technical integration and integrity is consistent with financial and policy goals, outcomes, and commitments; and
	Ensures implementation efforts are harmonized with operations and stakeholder
	priorities.
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OFFICE of INFORMATION & TECHNOLOGY, SOLUTION DELIVERY SERVICE, SOLUTION STRATEGY DIVISION, EA BRANCH

	Approves Mission Support information technology and chargeback mechanism; Approves new Mission Support information technology projects for submission to the Joint Resources Council for funding;
	Oversees performance of information technology investments; and Reviews information technology shared service operational performance against baseline measures and tracks cost savings against operational baselines.
SER	VICE ORGANIZATIONS
	Plan and manage resources as assigned by the Joint Resources Council to deliver services within their service area of responsibility;  Conduct service analysis for assigned services and plan service delivery;  Maintain consistency between service planning and FAA strategic and performance goals;  Work with the appropriate systems engineering organization to develop the solution concept of operations and requirements, as required;  Work with the appropriate systems engineering and operating organizations to determine
	realistic alternative solutions to service needs; and Identify, justify, obtain, and manage research, study, and analysis within their service area of responsibility.
	Assesses the business justification, budget affordability, and priority of investment initiatives and provides findings to the Joint Resources Council before investment decisions;
	Assesses the business justification, budget affordability, and priority of investment initiatives
	marks/pass-backs from the Office of the Secretary of Transportation, Office of Management and Budget, and Congress; and Establishes and maintains an up-to-date prioritization of all on-going and proposed investmen programs for use in budget impact assessments and determination of offsets.
INDI	EPENDENT SAFETY ASSESSMENT TEAM
	Conducts independent operational assessment for programs as directed by the Vice President of ATO safety and Technical Training.
PRO	DUCT OR SERVICE TEAM
	Develops, procures, and delivers products or services for users or customers; Manages the acquisition program baseline of investment programs it is implementing and reports breaches to management;

	Updates the OMB Major IT Business Case annually for designated programs;
	Assists in development of program requirements recorded in the program requirements document;
	Develops cost and schedule baselines during final investment analysis for the solution selected for implementation:
	for implementation; Acquires new or improved capability for services and products throughout their lifecycle;
	Keeps planning current during solution implementation in the implementation strategy and planning document;
	Supports the conduct of post-implementation reviews;
	Ensures coordination and obtains input from subject-matter experts in critical functional disciplines. These disciplines vary by the type of program, but typically include: management of requirements; test and evaluation; deployment planning; logistics support; procurement planning; real property; acquisition, management, and disposal; configuration management; earned value management; human factors; environmental, occupational safety and health, and energy considerations; information technology; system engineering; security; system safety management; spectrum management; risk management; regulation and certification; telecommunications. The service organization is responsible to ensure that all relevant disciplines have been contacted whether or not they appear in the above list.
SOU	RCE EVALUATION TEAM
	Drafts all screening information requests;
	Formulates the source evaluation plan;
	Reviews lessons-learned reports that provide meaningful insight into the procurement;
	Ensures an in-depth review and evaluation of each submitted screening document against
	FAA requirements and evaluation criteria;
	Prepares the source evaluation report (including recommendations, if requested) so the source selection official may make down-selection and/or award decisions, and if requested by the source selection official, prepares documentation for the decision rationale;
	Oversees all procedural and administrative aspects of the procurement;
	Selects advisors to assist the team in its evaluation, if required;
	Participates in all debriefings; and
	Prepares a lessons learned memorandum after completing the source selection.
CAP	TURE TEAM
	Oversees and coordinates implementation of assigned investment increments required to obtain the assigned operational capability; and
	Identifies operational capability risks and issues and recommends corrective action to the portfolio manager.
CON	CEPT STEERING GROUP
	Coordinates activity to develop and validate new concepts and ideas during service analysis; and
CON	Coordinates activity to develop and validate new concepts and ideas during service analysis;

	Facilitates the review of new ideas and proposed changes to the NAS Concept of Operations.
<u>Per</u>	<u>rsonnel</u>
POR	TFOLIO MANAGER
	Oversees and reports operational capability status to the NextGen Management Board; Evaluates operational capability demand against resource constraints; Identifies and assesses operational capability risks and recommends corrective actions; Suggests trade-offs and recommendations within the operational capability investment increments to the NextGen Management Board; and Participates in program reviews and budget build processes for elements of the operational capability.
EAR	NED VALUE MANAGEMENT FOCAL POINT
	Serves as the FAA earned value management executive agent; Assists program managers and business managers to apply earned value management requirements to capital investment programs and contracts; Coordinates earned value management activities for FAA with other government agencies and with industry and professional associations; and Collects monthly schedule and cost performance data, variance analysis, and corrective action plans for major programs.
PRO	DUCT OR SERVICE TEAM LEADER
	Serves as the source selection official for procurements subject to the JRC process unless otherwise designated by the Joint Resources Council; Serves as spokesperson for the team;
	Guides, encourages, and coaches team members; Leads and facilitates team efforts without dominating the process; Keeps the team focused on consensus decision-making and ensures individual team
	members do not dominate team deliberations; Ensures all stakeholders are members of the team and that they participate in team decision-making;
	Leads development of cost, schedule, and performance baselines during final investment analysis;
	Determines the management approach for an investment program and applicable contracts based on program size, complexity, risk, and FAA earned value management policy;  Manages the acquisition program baseline and reports performance information to management including anticipated or actual breaches with corrective actions or a request for a revised

program baseline;
In consultation with the contracting officer, determines the acquisition strategy for obtaining the selected solution and establishes the appropriate earned value management and reporting
applications for each contract;
Assures FAA program needs are acquired through the appropriate source selection process and assures screening information requests include adequate definition of requirements;
Assures qualified technical evaluators, if required, assist the source evaluation team in the evaluation; and
In consultation with the contracting officer, conducts the integrated baseline review, assisted by the contracting officer's representative;

# **Appendix B: Acquisition Planning and Control Documents** Revised 1/2015

AMS Section 1.2.5 provides guidance and direction relative to acquisition categories for investment decision-making and governance. These categories ensure the appropriate level of oversight and documentation requirements applied to each FAA investment program.

This appendix contains the purpose, approval authority, distribution, and content for AMS planning and control documents. Templates are available for each document in FAST.

The documents are:

Acquisition program baselines and execution plans
Program requirements document
Business case
Implementation strategy and planning document
Program Management Plan

These documents are structured as an integrated set with clear progression and traceability from service need to requirements to implementation strategy to actions and work activities. Template instructions are comprehensive in scope to accommodate complex investment programs. They are tailored to be appropriate for each specific investment program.

# **Acquisition Program Baseline** Revised 1/2015

# **PURPOSE**

The Acquisition Program Baseline (APB) documents the cost, schedule, and performance baselines for the investment program. It is the mutual agreement between the investment decision authority, the performing organization, and the user organization concerning the performance and capability the program will provide and the cost and schedule authorized for the program. There are two APB templates. The first is for new investments (acquisition categories 1NI-5NI). The second APB template is to be used for technology refreshment programs (acquisition categories 4TR and 5TR).

#### DESCRIPTION

The acquisition program baseline is established at the final investment decision concurrent with approval of an investment program for implementation. The cost and schedule baselines are developed during final investment analysis by the service organization (working within the investment analysis team) that will implement and manage the program throughout its lifecycle.

The acquisition program baseline contains critical cost, schedule, and performance parameters and their associated values designated for control by the investment decision authority. They relate to corporate FAA's commitment to satisfying the mission need, achieving needed operational capability, and meeting schedule requirements of interdependent programs. Investment decision authority controls are identified during final investment analysis by the investment analysis team and approved by the investment decision authority. They define the empowerment boundaries of the service team during solution implementation.

### APPROVAL

The chair of the investment decision authority approves the acquisition program baseline with the concurrence of other IDA members. Designated ACAT reviewers also sign the document. NOTE: No funding may be committed or obligated that would exceed the cost baseline in the acquisition program baseline

#### **DISTRIBUTION**

Send an electronic copy of the acquisition program baseline and updates to the JRC executive secretariat before a decision meeting per instructions in the JRC secretariat quick-start guide. The JRC executive secretariat maintains a database of all acquisition program baselines.

# **CONTENT**

The acquisition program baseline consists of a cost baseline, schedule baseline, and performance baseline. Content is defined in the APB template.

# **Execution Plan**

#### PURPOSE

The Execution Plan documents the cost, schedule, and performance parameters for investment programs that do not require an acquisition program baseline. The Execution Plan contains a description of the program and the cost, schedule, and performance parameters that will be reported and tracked monthly.

### DESCRIPTION

There are three Execution Plan templates. The first is the Variable Quantity Execution Plan template used for acquisition categories 1VQ through 5VQ. The second and third Execution Plan templates are the Facility Execution Plans. The program-level Facility Execution Plan is used for acquisition categories 1F through 5F. The project-level Facility Execution Plans is used for acquisition subcategories F1, F2, and F3.

#### APPROVAL

Approval is defined in the execution plan templates.

# **DISTRIBUTION**

Send an electronic copy of the execution plan and updates to the JRC executive secretariat.

### **CONTENT**

Content is defined in the execution plan templates.

# **Program Requirements Document Revised 10/2012**

# **PURPOSE**

The program requirements document establishes the operational framework and performance baseline for an investment program. It is the basis for evaluating the readiness of products and services of an investment program to become operational.

### **APPROVAL**

Within the ATO, the Vice Presidents of the organization executing the investment program during solution implementation and the operating organization approve the program requirements document. Within the other lines of business, the second-level executive of the organization executing the program in solution implementation approves the program requirements document.

# **DISTRIBUTION**

Send an electronic copy of the program requirements document and updates to the JRC executive secretariat before a decision meeting per instructions in the JRC secretariat quick-start guide. The JRC executive secretariat maintains a database of all program requirements documents.

# **CONTENT**

At the readiness for investment analysis decision, the program requirements document defines preliminary functional and performance requirements any potential solution to mission need must satisfy. At the final investment decision, the program requirements document defines exactly the operational concept and requirements the investment program must achieve.

The author must use the program requirements document template in FAST and must provide information for all sections. For sections that do not apply, the author so indicates.

# **Business Case** Revised 10/2012

# **PURPOSE**

The business case summarizes cost, schedule, and benefit information for each alternative solution to mission need for use by the investment decision authority when making initial and final investment decisions.

#### **APPROVAL**

The Vice President (ATO) or Director (non-ATO) of the implementing service organization approves the business case. Designated ACAT reviewers review and sign the business case.

### **DISTRIBUTION**

Send an electronic copy of the business case and updates to the JRC executive secretariat before a decision meeting per instructions in the JRC secretariat quick-start guide. The JRC executive secretariat maintains a database of all business cases.

# **CONTENT**

The business case synopsizes the results of investment analysis. At the initial investment decision, it describes alternatives, assumptions, and constraints, and provides full lifecycle cost estimates, benefit estimates, schedule analysis, risk analysis, and economic analysis for each alternative. At the final investment decision, it updates this information and records full lifecycle information for the alternative selected for implementation.

The author must use the business case template in FAST and must provide information for all sections.

# Implementation Strategy and Planning Document Revised 10/2015

# **PURPOSE**

The implementation strategy and planning document (ISPD) provides the investment decision authority a summary characterization of the plans for solution implementation and in-service management of the proposed investment. It conveys the most critical, relevant, and meaningful information to support decision-making. More detailed and comprehensive plans are generated as part of acquisition best-practices at appropriate event-driven milestones, some of which occur before the final investment decision and some afterward. An initial ISPD is required for the initial investment decision covering specific sections identified in the ISPD template. A complete ISPD is required for a final investment decision. After the final investment decision, the ISPD is modified only if the program returns to the investment decision authority for a change to the investment decision and information needs to be modified.

### **APPROVAL**

The ISPD is submitted for approval by the first level executive of the organization that will execute the program in solution implementation. Within ATO, the ISPD is approved by the Vice President of the organization that will execute the program and by the Chief Operating Officer/Deputy Chief Operating Officer. Outside ATO, the ISPD is approved by the second-level executive of the organization that will execute the program. Certain sections of the ISPD are reviewed and approved by specific executives, as follows:

Section 2: Director, Acquisition and Contracting; and Director, Financial Analysis;

Sections 5, 6 and 10: ATO Vice President for Technical Operations, (NAS and Mission Support programs) and Director, AIT Infrastructure & Operations, (Mission Support programs);

Sections 1, 4 and 5: Director of NextGen Engineering Services (NAS programs); Director, AIT Strategy & Performance Service (Mission Support programs)

Sections 6.7, 7.1, 9.2 and 10.2: Vice President, Safety and Technical Training.

The organization executing the program in solution implementation obtains the required approvals before the investment decision with the exception of Joint Resource Council members, which are obtained at the time of the JRC decision by the JRC executive secretariat. The JRC Chairperson signs the ISPD on behalf of the JRC members concurrent with the investment decision.

### DISTRIBUTION

Send an electronic copy of the ISPD to the JRC executive secretariat before an initial or final investment decision. The JRC executive secretariat maintains a database of all ISPDs.

# **CONTENT**

The originating office uses the ISPD template in FAST to generate the document. For sections that do not apply to the investment program, the originating office so indicates.

# Program Management Plan Added 1/2015

### **PURPOSE**

The program management plan (PMP) defines how the service organization or program office will manage the implementation strategy recorded in the ISPD approved by the Joint Resources Council at the final investment decision. The intent is to ensure: (1) the full scope of program implementation is understood and planned, and (2) agreements are established with key support organizations (e.g., logistics, test, information security, safety, systems engineering) that must provide resources or otherwise contribute to successful program implementation. Do not repeat the implementation strategy recorded in the implementation strategy and planning document – explain how you will manage the execution of that strategy.

A revision to the PMP occurs in the event of a baseline change decision that affects the implementation strategy significantly or when human resource needs change substantially as the program progresses through solution implementation.

# **APPROVAL**

The program management plan is circulated for review with the implementation strategy and planning document. It is approved by the Director of the service organization assigned responsibility for implementing the investment program after concurrence by all key stakeholders through a formal review cycle. Key stakeholders are those organizations that have a vested interest in the operational

assets to be provided by the investment program, as well as those organizations that must support the implementing service organization or program office to achieve successful implementation and operational use.

### DISTRIBUTION

Send an electronic copy of the approved program management plan to the JRC executive secretariat before the final investment decision. Send an electronic copy of all approved revised PMPs to the JRC executive secretariat as well. The JRC executive secretariat maintains a database of all approved PMPs and revisions.

# **CONTENT**

Use the PMP template in FAST to prepare the document. Scope and detail should be commensurate with the complexity of the investment program. Be succinct and complete. Quality is preferred over length.

# **Appendix C: Definitions Revised 4/20171/2018**

**Access.** In general the term "access" is defined as the ability to physically enter or pass through an FAA area or a facility; or having the physical ability or authority to obtain FAA sensitive information, materials and resources. In relation to classified information, the ability, authority or opportunity to obtain knowledge of such information or materials.

**Acquisition Executive Board** is the primary executive-level body that assists and supports the FAA Acquisition Executive and Joint Resources Council establish, change, communicate, and implement acquisition management policy, practices, procedures, and tools.

**Acquisition planning** is the process by which all acquisition-related disciplines of an investment program are developed, coordinated, and integrated into a comprehensive plan for executing the program and meeting the stated requirements within the cost and schedule boundaries. Acquisition planning is normally associated with detailed program planning during final investment analysis, but is also important at other times of the lifecycle management process.

**Acquisition program baseline** establishes the performance to be achieved by an investment program, as well as the cost and schedule boundaries within which the program is authorized to proceed. The acquisition program baseline is a formal document approved by the investment decision authority at the final investment decision, and is a contract between the FAA and the service organization.

**Acquisition Readiness Team (ART)** collaborates with customers to develop decision-ready investment packages for Mission Support, Operations-funded initiatives. The team is comprised of subject matter experts to aid more complex, higher risk initiatives through the Operations Support Pathway process

**Acquisition strategy.** The overall concept and approach of an investment program for acquiring a capability to meet the requirements and perform within the boundaries set forth in the acquisition program baseline. The strategy considers all aspects of a program such as acquisition approach, contracting, logistics, testing, systems engineering, risk management, program management, impact on facilities, human factors, schedules, and cost. The results are documented in the implementation strategy and planning document during final investment analysis.

**Acquisition Strategy Artifact** is a key document produced for Mission Support Operations-funded capital investments. It documents the best-value approach for procuring a solution for an FAA mission support Operations-funded initiative.

**Affiliate business** is a business that controls or has the power to control another business, or a third party that controls or has the power to control another business (contractual relationships must be considered).

**Agreement with a state government, local government, and/or public authority** is a written agreement between the FAA and a state or local government or public authority where the FAA agrees to receive from, or exchange supplies or services with, the other party.

**Agreements with private parties** are written documents executed by the parties, which call for the exchange of services, equipment, personnel, or facilities, or require the payment of funds to the FAA, or confirm mutual aid and assistance and outline the specific responsibilities of each party. The term includes agreements under which the FAA provides services, equipment, personnel, or facilities and obtains reimbursement on a negotiated basis from the other party. The term excludes procurement contracts for real estate, supplies and services.

Agreements with public entities other than Federal agencies are written documents executed by the parties which call for the exchange of services, equipment, personnel, or facilities, or require the payment of funds to the FAA, or confirm mutual aid and assistance and outline the specific responsibilities of each party. The term includes agreements under which the FAA provides services, equipment, personnel, or facilities and obtains reimbursement on a negotiated basis from the other party.

**Alternative dispute resolution (ADR).** Any procedure or combination of procedures voluntarily used to resolve issues in controversy without the need to resort to litigation. These procedures may include, but are not limited to, assisted settlement negotiations, conciliation, facilitation, mediation, factfinding, mini-trials, and arbitration. These procedures may involve the use of neutrals.

**Alternatives Analysis** is the second phase of the Operations Support Pathway. The Line of Business (LOB), along with input and review of the Acquisition Readiness Team (ART) for Governance Path C initiatives, creates the required planning artifacts.

**Approval.** The agreement that an item is complete and suitable for its intended use.

**Architect-engineer services** are: (1) professional services of an architectural or engineering nature, as defined by State law, if applicable, which are required to be performed or approved by a person

licensed, registered, or certified to provide such services; (2) professional services of an architectural or engineering nature performed by contract that are associated with research, planning, development, design, construction, alteration, or repair of real property; and (3) such other professional services of an architectural or engineering nature, or incidental services, which members of the architectural and engineering professions (and individuals in their employ) may logically or justifiably perform, including studies, investigations, surveying and mapping, tests, evaluations, consultations, comprehensive planning, program management, conceptual designs, plans and specifications, value engineering, construction phase services, soils engineering, drawing reviews, preparation of operating and maintenance manuals, and other related services.

**Associate program manager for logistics.** An integrated logistics support specialist responsible for ensuring that all NAS integrated logistics support requirements are identified and satisfied for each piece of equipment in the lifecycle management process, RE&D program, and major equipment modification program.

**Auctioning techniques** is a method of screening vendors using commercial competition techniques, and includes such techniques as indicating to an offeror a cost or price that it must meet to obtain further considerations; advising an offeror of its price standing relative to another offeror; and otherwise furnishing information about other offerors' prices. This may only be used for commercially available products.

**Baseline.** (1) An agreed-to-description of the attributes of a product, at a point in time, which serves as a basis for defining change; (2) an approved and released document, or a set of documents, each of a specific revision; the purpose of which is to provide a defined basis for managing change; (3) the currently approved and released configuration documentation; or (4) a released set of files consisting of a software version and associated configuration documentation.

**Best value.** A term used during procurement source selection to describe the solution that is the most advantageous to the FAA, based on the evaluation of price and other factors specified by the FAA. This approach provides the opportunity for trade-offs between price and other specified factors, and does not require that an award be made to either the offeror submitting the highest rated technical solution, or to the offeror submitting the lowest cost/price, although the ultimate award decision may be to either of these offerors.

**Budget impact assessment.** The process of assessing the budget impact of each alternative solution developed in the investment analysis phase against all existing programs in the FAA's financial baseline for the same years. Standard criteria are used to determine the priority of the candidate program in relation to all others. If the amount of funding available for the years in question is insufficient, offsets from lower priority programs are identified. A budget impact assessment is also performed when considering program baseline changes for existing programs that involve an increase in the cost baseline and the need to reallocate resources.

**Business case analysis** summarizes the analytical and quantitative information developed during investment analysis in the search for the best means for satisfying mission need. It is the primary information document supporting the initial investment decision.

**Business Case Decision** is the second decision point of the Operations Support Pathway and applies only to those initiatives assigned Governance Path C. The Operations Governance Board reviews the Scaled Business Case and decides if the initiative should proceed to Solution Development.

**Cancellation** is the termination of the total requirements of all remaining program years of a multiyear contract. Cancellation results when the contracting officer notifies the contractor of nonavailability of funds for contract performance for any subsequent program year, or fails to notify the contractor that funds are available for performance of the succeeding program year requirement.

**Cancellation ceiling** is the maximum amount that the FAA will pay the contractor which the contractor would have recovered as a part of the unit price, had the contract been completed. The amount, which is actually paid to the contractor upon settlement for unrecovered costs (which can only be equal to or less than the ceiling), is referred to as the cancellation charge. This ceiling generally includes only nonrecurring costs.

**Capability shortfall.** The difference between the projected demand for services and the ability to meet that demand with current assets.

Capital Investment Team (CIT). A team composed of representatives from budget and finance, and, as appropriate, representatives of Air Traffic Organization (ATO) vice-presidents and other FAA organizations, responsible for assessments of investment programs to determine whether the program should be funded. The assessments involve comprehensive reviews based on cost, schedule and performance of the investments. The consolidated budget request is then reviewed and approved by the Joint Resources Council (JRC).

Capital Planning and Investment Control (CPIC). The process used by FAA management to identify, select, control, and evaluate proposed capital investments. The CPIC process encompasses all stages of capital management including planning, budgeting, procurement, deployment, and assessment. Within the FAA, the Acquisition Management System is the CPIC process. Mission analysis and investment analysis are the "select" portion of the CPIC process, solution implementation is the "control" phase, and in-service management is the "evaluate" phase.

**Capture Team.** Cross-organizational representatives responsible for coordinating integrated decision-making across investment increments necessary to achieve an operational capability for the NAS. Capture teams monitor implementation of each investment increment and may recommend changes in the distribution of financial assets among capability increments to optimize delivery of the operational capability. Capture teams also participate in activities to validate that an operational capability has achieved its projected benefits and to plan and execute remedial action when it has not.

**Cardholder** means the individual government employee with the organization who is a warranted contracting officer or to whom a written delegation of procurement authority has been issued by the cognizant Chief of the Contraction Office or designee granting the use of purchase and credit transactions made within the established billing period.

Certified cost or pricing data refers to all facts that, at the time of the price agreement, the seller and buyer would reasonably expect to affect price negotiations. The data requires certification, and is factual, not judgmental, and therefore verifiable. While the data do not indicate the accuracy of the prospective contractor's judgment about estimated future costs or projections, they do include the data utilized to form the basis for that judgment. Certified cost or pricing data is more than historical accounting data; it is all the facts that can be reasonably expected to contribute to the soundness of estimates of all future costs and to the validity of determinations of costs already incurred.

Claim, as used herein, means a contract dispute.

**Classified information**. Official information or material that requires protection in the interest of national security and is classified for such purpose by appropriate classification authority in accordance with the provisions of Executive Orders 12958 "Classified National Security Information," 12968 "Access to Classified Information," and 12829 "National Industrial Security Program."

**Commercial component** means any component that is a commercial item. The term component means any item supplied to the Federal government as part of an end item or of another component. See **Commercial Item.** 

**Commercial item** can mean any of the following: [Note: For purposes of this document, the term "commercial item" is interchangeable with the terms "commercially available," "commercial component(s)," "commercial product(s)," and "commercial off-the-shelf (COTS)"]:

- (A) Any item, other than real property, that is of a type customarily used by the general public or by nongovernmental entities for purposes other than governmental purposes and that has been sold, leased, licensed to the general public; or has been offered for sale, lease, or license to the general public.
- (B) Any item that evolved from an item described in paragraph (A) through advances in technology or performance and that is not yet available in the commercial marketplace, but will be available in the commercial marketplace in time to satisfy the delivery requirements under a government solicitation.
- (C) Any item that would satisfy a criterion expressed in paragraphs (A) (B) of this definition, but for-(i) modifications of a type customarily available in the commercial marketplace; or (ii) modifications of a type not customarily available in the commercial marketplace made to meet Federal government requirements.
- (D) Any combination of items meeting the requirements of paragraphs (A), (B), (C), or (E) of this definition that are of a type customarily combined and sold in combination to the general public.
- (E) Installation services, maintenance services, repair services, training services, and other services if such services are procured for support of an item referred to in paragraph (A), (B), (C), or (D) of this definition, and if the source of such services--(i) offers such services to the general public and the Federal government contemporaneously and under similar terms and

conditions; and (ii) offers to use the same work force for providing the Federal government with such services as the source uses for providing such services to the general public.

- (F) Services of a type offered and sold competitively in substantial quantities in the commercial marketplace based on established catalog or market prices for specific tasks performed under standards commercial terms and conditions. This does not include services that are sold based on hourly rates without an established catalog or market price for specific service performed.
- (G) Any item, combination of items, or service referred to in paragraphs (A) through (F), notwithstanding the fact that the item, combination of items, or service is transferred between or among separate divisions, subsidiaries, or affiliates of a contract; or
- (H) An item, determined by the procuring agency to have been developed exclusively at private expense and sold in substantial quantities, on a competitive basis, to multiple state and local governments.

**Commercial-off-the-shelf** is a product or service that has been developed for sale, lease or license to the general public and is currently available at a fair market value. See **Commercial Item.** 

**Commercial product** means a product in regular production that is sold in substantial quantities to the general public and/or industry at established catalog or market prices. See **Commercial Item.** 

**Commercially available** refers to products, commodities, equipment, material, or services available in existing commercial markets in which sources compete primarily on the basis of established catalog/market prices or for which specific costs/prices established within the industry have been determined to be fair and reasonable. See **Commercial Item**.

**Commonality** refers to the use of identical parts, components, subsystems or systems to achieve economies in development and manufacture.

**Communications**, when referring to contracting, means any oral or written communication between the FAA and an offeror that involves information essential for understanding and evaluating an offeror's submittal(s), and/or determining the acceptability of an offeror's submittal(s).

**Computer resources support.** The facilities, hardware, system support software, software/hardware development and support tools (e.g. compilers, PROM burners), documentation, and personnel needed to operate and support embedded computer systems. These items represent the resources required for the operational support engineering functions and do not include administrative computer resources.

**Concept development** is the second stage in the CMTD process. This activity develops and evaluates promising concepts to determine which should undergo further development. Activities include modeling, simulation, and detailed analysis.

**Concept evaluation** is the third and final stage in the CMTD process. It confirms that a concept has great promise toward meeting the service needs of the agency and begins to determine operational and technical feasibility. Concept evaluation can include concept integration, evolution, or scalability. Representative activities include prototyping and field demonstration.

**Concept exploration** is the first stage in the CMTD process. The objective is to describe promising concepts with sufficient definition to begin development of a concept of operations and to plan follow-on activities. Outputs are promising and feasible concepts that warrant further development.

Concept maturity and technology development (CMTD). The CMTD process governs activities directed toward the production of useful materials, devices, systems, and methods, as well as advance the maturity of new concepts. Typical activities include concept feasibility studies, technical analysis, prototype demonstrations, and operational assessments that identify, develop, and evaluate opportunities for improving the delivery of NAS services. These efforts reduce risk, define requirements, demonstrate operational requirements, inform concept and requirements definition activities, and generate information required to support agency investment decisions and product lifecycle management.

**Configuration.** (1) The performance, functional, and physical attributes of an existing or planned product, or a combination of products; or (2) one of a series of sequentially created variations of a product.

**Configuration audit.** Product configuration verification accomplished by inspecting documents, products, and records; and reviewing procedures, processes, and systems of operation to verify that the product has achieved its required attributes (performance requirements and functional constraints), and the product's design is accurately documented. Sometimes divided into separate functional and physical configuration audits.

Configuration change management. (1) A systematic process which ensures that changes to released configuration documentation are properly identified, documented, evaluated for impact, approved by an appropriate level of authority, incorporated, and verified. (2) The configuration management activity concerning the systematic proposal justification, evaluation, coordination and disposition of proposed changes, and the implementation of all approved and released changes into (a) the applicable configurations of a product, (b) associated product information, and (c) supporting and interfacing products and their associated product information.

**Configuration documentation**. Technical documentation, the primary purpose of which is to identify and define a product's performance, functional, and physical attributes.

Configuration identification. (1) The systematic process of selecting the product attributes, organizing associated information about the attributes, and stating the attributes; (2) unique identifiers for a product and its configuration documents; or (3) the configuration management activity which encompasses selecting configuration documents; assigning and applying unique identifiers to a product, its components, and associated documents; and maintaining document revision relationships to product configurations.

**Configuration management**. A management process for establishing and maintaining consistency of a product's performance, functional, and physical attributers with its requirements, design, and operational information throughout its life.

**Configuration status accounting.** The configuration management activity concerning capture and storage of, and access to, configuration information needed to manage products and product information effectively.

**Configuration verification.** The action verifying that the product has achieved its required attributes (performance requirements and functional constraints) and the product's design is accurately documented.

**Contract** is a legal instrument used to acquire products and services for the direct benefit or use by the FAA.

**Contract.** As used herein denotes the document (for example, contract, memorandum of agreement or understanding, purchase order) used to implement an agreement between a customer (buyer) and a seller (supplier).

Contract dispute as used herein, means a written request seeking as a matter of right, the payment of money in a sum certain, the adjustment or interpretation of contract terms, or other relief arising under or relating to the contract. A claim arising under a contract unlike a claim relating to that contract, is a claim that can be resolved under a contract clause that provides for the relief sought by the claimant. The term does not include a request for payment of an invoice, voucher, or similar routine payments expressly authorized under the terms of the contract, which have not been rejected by the contracting officer. The term includes a termination for convenience settlement proposal and request for equitable adjustment, but does not include cost proposals seeking definitization of a letter contract or other undefinitized contract action.

**Contractor.** The party(ies) receiving a direct procurement contract from the FAA and who is responsible for performance of the contract requirements.

**Controversy or concern.** A material disagreement between the FAA and an offeror that could result in a protest.

**Core policy** refers to the official governing policy of the Acquisition Management System. It consists of all Sections and Appendices A-E of this document. All other acquisition information not contained within this policy document is in the form of guidance, processes, references, and other acquisition aids, used by the lifecycle management workforce with discretion and in a manner that makes sense for individual programs. All of this information, including core policy, is considered to be the entire Acquisition Management System. This information may be found within the FAA Acquisition System Toolset on the Internet.

**Cost** is the contractor's expenses of contract performance, either estimated or actual.

Cost or pricing data. See "Certified Cost or Pricing Data" and "Non-certified Cost or Pricing

Data".

**Critical operational issue.** A key operational effectiveness or suitability issue that must be examined in operational test and evaluation to determine a product's capability to perform its mission.

**Critical performance requirements.** Primary requirements of a solution representing attributes or characteristics considered essential to meeting the mission need that the investment program is seeking to satisfy. Critical performance requirements and associated values are specified in the program requirements document.

**Customer.** External users of FAA products or services, such as airlines and the flying public. See **User.** 

**Data.** Recorded information of any nature (including administrative, managerial, financial, and technical), regardless of medium or characteristics.

**Demand,** as used in the context of service analysis, is the current or projected demand for FAA products, services, and capacity, based on input from diverse sources such as the aviation community, enterprise architecture, long-range planners, and operators and maintainers of the NAS and other FAA support systems.

**Deployment** is the fourth phase of the Operations Support Pathway. The Line of Business (LOB) works with key stakeholders to implement the new service or capability and fulfill the requirements in the Functional and Performance Requirements document approved at the Investment Commitment Decision.

**Design to cost** is a concept that establishes cost elements as management goals to best balance between lifecycle cost, acceptable performance, and schedule. Under this concept, cost is a design constraint during the design, development, and production phases, and a management discipline throughout the system lifecycle.

**Direct-work maintenance staffing**. The direct person-hours required to operate, maintain, and support a product for the duration of its lifecycle.

**Disapproval.** Conclusion by the appropriate authority that an item submitted for approval is either not complete or is not suitable or its intended use.

**Discriminating criteria/key discriminators,** used in procurement context, are those factors expected to be especially important, significant, and critical in the ultimate source selection decision.

**Dispute** as used herein, means a Contract Dispute or Claim.

**Dispute resolution officer** is a licensed legal practitioner who is a member of the Office of Dispute Resolution, and who has authority to conduct proceedings, which, if agreed to by the parties and concurred in by the FAA Administrator, result in binding decisions on the parties.

**Dominant business** is a controlling or major influence in a market in which a number of businesses are primarily engaged. Factors such as business volume; number of employees; financial resources; competitiveness; ownership or control of materials, processes, patents, and license agreements; facilities; sales territory; and nature of the business must be considered.

**Economically disadvantaged individuals** means disadvantaged individuals whose ability to compete in the free enterprise system is impaired due to diminished opportunities to obtain capital and credit as compared to others in the same line of business who are not disadvantaged.

**End product.** A system, service, facility, or operational change that is intended for delivery to a customer or end user.

Enterprise architecture products include the operational view family (business rule) and systems view family (engineering). Operational view family components represent a set of graphical and textual products that describe the changes in tasks and activities, operational elements, and information exchanges required to accomplish NAS service delivery or ATO business processes. The business process and application views present this information in the FEAF with the data architecture providing the terms used to describe information exchanges between processes. System view family components represent a set of graphical and textual products that describe systems and interfaces that directly or indirectly support, communicate, or facilitate NAS service delivery or ATO business processes. In the FEAF, interfaces between applications are described in the application view. Also in the FEAF, there is a logical description of systems, but not a physical or geographic description in the enterprise architecture.

**Evolutionary product development** is the process of establishing a product designed to evolve over time, as opposed to the need for wholesale replacement, to satisfy requirements. The objective is to accommodate rapid insertion of new technology and upgrades, rather than invest in entirely new products.

**FAA disputes resolution system** is a process established within the FAA for resolving protests of FAA screening information request and contract awards, as well as contract disputes.

**FAA Enterprise Architecture** (referred to as the enterprise architecture throughout AMS) defines the operational and technical framework for all capital assets of the FAA. It describes the agency's current and target architectures, as well as the transition strategy for moving from the current to the target architecture. The enterprise architecture has two segments: the NAS architecture and the Mission Support architecture. The Mission Support segment uses the Federal Enterprise Architecture Framework (FEAF). The operational view is split between the business process, application, and data views. The systems view in the FEAF is specified in the technical view.

**FAA Office of Dispute Resolution for Acquisition** is an independent organization within the FAA, reporting to the FAA Chief Counsel, which is staffed with an appropriate number of dispute resolution officers.

**Fee** is compensation paid to a consultant for professional services rendered.

**Firm,** as defined for architect-engineering services, is any individual, partnership, corporation, association, or other legal entity permitted by law to practice the professions of architecture or engineering.

**Firmware.** The combination of a hardware device and computer instructions or computer data that reside as read-only software "burned into" the hardware device; various types of firmware include devices whose software code is erasable/re-programmable to some degree.

**First-level technical support.** This work comprises maintenance of the National Airspace System infrastructure and includes certifying equipment and performing periodic maintenance, restoration, troubleshooting, and corrective activities.

**Functional baseline** is the initially approved documentation describing a product's functional, interoperability, and interface characteristics, and the verification required to demonstrate the achievement of those characteristics.

**Functional & Performance Requirements Artifact** is a key document produced for Mission Support Operations-funded capital investments. It defines the high-level scope and essential characteristics of a mission support initiative.

**Generic processes.** Flowcharts and supporting information, including descriptions, approving officials, references, templates, and other aids that describe each event of a phase of the lifecycle management process. Generic processes are provided to service organizations for guidance to assist in the complex planning, product development, procurement, production, testing, delivery, and implementation activities of this important phase of the lifecycle management process. Generic processes are an integral part of FAST.

Governance Path is a risk-based classification assigned to a Mission Support Operations-funded capital investment. The Operations Governance Board (OGB) Secretariat makes a Governance Path recommendation that is approved or amended by the OGB. Governance Path A and B investments are lower risk and entail fewer planning requirements, while Governance Path C investments are higher-risk and entail more planning requirements.

**Governance Path Readiness Decision** is the first decision point of the Operations Support Pathway. The Operations Governance Board assigns a Governance path to the initiative and assigns an Acquisition Readiness Team (ART) (if applicable.)

**Government & Market Survey Artifact** is a key document produced for Mission Support Operations-funded Capital initiatives. It provides a checklist of important activities for identifying alternatives and procurement options.

**Hardware products.** Made of material and their components (mechanical, electrical, electronic, hydraulic, pneumatic). Computer software and technical documentation are excluded.

**Historically black colleges and universities.** Institutions determined by the U.S. Secretary of Education to meet the requirements of 34 CFR 608.2 and listed therein.

**Human factors** are a multi-disciplinary effort to generate and apply human performance information to acquire safe, efficient, and effective operational systems.

**Implementation strategy and planning** is the detailed planning document for all aspects of program implementation. It integrates the planning requirements of several previous FAA planning documents including the program master plan, the integrated logistics support plan, the test and evaluation master plan, the program implementation plan, the human factors plan, and the procurement plan. It is recorded in the implementation strategy and planning document.

**In-service decision** is the decision to accept a product or service for operational use during the solution implementation phase of the lifecycle management process. This decision allows deployment activities, such as installing products at each site and certifying them for operational use, to start.

**In-service management phase** of the lifecycle management process, is that period of time after a product or service begins operational use, and continues for as long as the product is in use.

**Indian** means any person who is a member of any Indian tribe, band, group, pueblo, or community which is recognized by the Federal Government as eligible for services from the Bureau of Indian Affairs in accordance with 25 U.S.C. 1452(c) and any "Native" as defined in the Alaska Native Claims Settlement Act (43 U.S.C. 1601).

**Indian organization** means any governing body of any Indian tribe or entity established or recognized by the governing body of an Indian tribe for the purposes of 25 U.S.C., chapter 17.

**Indian-owned economic enterprise** means any Indian-owned (as determined by the Secretary of the Interior) commercial, industrial, or business activity established or organized for the purpose of profit, provided that Indian ownership must constitute not less than 51 percent of the enterprise.

**Indian tribe** means any Indian tribe, band, group, pueblo, or community, including native villages and native groups (including corporations organized by Kenai, Juneau, Sitka and Kodiak) as defined in the Alaska Native Claims Settlement Act, which is recognized by the Federal Government as eligible for services from BIA in accordance with 25 U.S.C. 1452 (c).

**Integrated logistics support** is the functional discipline that plans, establishes, and maintains a full lifecycle support system for FAA products and services. This applies to the sustainment and disposal of fielded products and services as well as new investment programs. The objective is the required level of service to the end user at optimal lifecycle cost to the FAA. The logistics manager is the service-team member who plans, establishes, and maintains an integrated product support package for the lifecycle of FAA products and services.

**Interagency agreement** is a written agreement between the FAA and another Federal agency where the FAA agrees to receive from, or exchange supplies or services with, the other agency, and FAA funds are obligated.

**Interested party.** An interested party is one who:

- (1) Prior to the close of a solicitation, is an actual or prospective participant in the procurement, excluding prospective subcontractors; or
- (2) After the close of a solicitation, is an actual participant who would be next in line for award under the solicitations scheme if the protest is successful. An actual participant who is not in line for award under the solicitations scheme is ineligible to protest unless that party's complaint alleges specific improper actions or inactions by the agency that caused the party to be other than in line for award. Proposed subcontractors are not eligible to protest.

Where a contract has been awarded prior to the filing of a protest, the awardee may be considered an interested party for purposes of participating in the protest proceedings.

**Interface.** The performance, functional, and physical attributes required to exist at a common boundary.

**Interface control documentation.** Interface control drawing or other documentation that depicts physical, functional, and test interface characteristics between two or more related or co-functioning items.

**Interim payment** is a form of contract financing for cost reimbursement contracts where a contractor is paid periodically during the course of a contract for allowable costs it incurs in the performance of the contract. As interim payments are issued during the course of a contract, they do not include the final payment issued after contract completion.

**Intra-agency agreement** is a written agreement between the FAA and Office of the Secretary of Transportation or another Department of Transportation operating administration where the requesting organization agrees to provide or exchange supplies or services with the FAA, and FAA funds are obligated.

**Investment analysis** of the lifecycle management process is conducted to determine the most advantageous solution to an approved mission need. It involves: (1) a market search to determine industry capability, (2) analysis of various alternative approaches for satisfying requirements, (3) and affordability assessment to determine what the FAA can afford, and (4) detailed planning for the alternative selected for implementation.

**Investment increment.** A discrete activity or investment program that may provide individual benefits and or combine with other investment increments to achieve the benefits of an operational capability.

**Investment initiative** is an FAA-sponsored activity to determine the best overall solution to an approved service need or operational shortfall in an FAA Enterprise Architecture roadmap. An investment initiative is authorized at the concept and requirements readiness decision when the FAA Enterprise Architecture Board approves entry into concept and requirements definition. An investment initiative becomes an investment program at the final investment decision if approved, funded, and baselined for implementation by the Joint Resources Council.

**Investment commitment decision** is the final decision point in the Operations Support Pathway. The OGB reviews the completed scaled business case and other required artifacts and either approves the initiative proceed to Deployment, recommends revision of the planning documents or recommends the LOB cancel the initiative.

**Investment Management Plan Artifact** is a key document produced for Mission Support Operations-funded Capital investments. It provides a timeline for the key milestones and the change management activities necessary for successful implementation of a mission support Operations-funded investment.

**Investment opportunity** occurs during service analysis and strategic planning when a means for improving service delivery or obviating a service shortfall is identified. If approved for further analysis by the FAA Enterprise Architecture Board at the readiness for concept and requirements definition decision, the investment opportunity enters concept and requirements definition and becomes an investment initiative.

**Investment program** is a sponsored, fully funded effort initiated at the final investment decision of the lifecycle management process by the Joint Resources Council in response to a priority agency need. The goal of an investment program is to field a new capability that satisfies performance, cost, and schedule targets in the acquisition program baseline and benefit targets in the business case analysis report. Typically an investment program is a separate budget line and may have multiple procurements and several projects, all managed within the single program.

**Joint Resources Council** is the FAA body responsible for making corporate level investment decisions.

**Lifecycle.** The entire spectrum of activity for an FAA capital asset starting with the identification of need and extending through design, development, production or construction, deployment, operational use, sustaining support, and retirement and disposal.

**Lifecycle management process.** A depiction of the series of phases and decision points that comprise the lifecycle of FAA products and services.

**Lifecycle acquisition management system** is a fully coordinated set of policies, processes, and computer-based acquisition tools that guide the lifecycle management workforce through the lifecycle management process from the determination of mission needs to the procurement and lifecycle management of products and services that satisfy those needs.

**Lifecycle cost** is the total cost to the FAA of acquiring, operating, maintaining, supporting, and disposal of systems or services over their useful life. Lifecycle cost includes total investment costs, development costs, and operational costs and includes all appropriations, RE&D, F&E, and OPS.

Line of business. An informal term used to characterize the major organizations of the FAA, headed by the Chief Operating Officer (ATO) or the Assistant or Associate Administrator (non- ATO), having major roles and responsibilities in the lifecycle Acquisition Management System (FAA staff offices led by an Assistant Administrator are considered a line of business for purposes of AMS). They are: Air Traffic Organization; Aviation Safety; Airports; Commercial Space Transportation; Security and Hazardous Materials Safety; Finance and Management; NextGen and Operations Planning; Policy, International, Affairs and Environment; Human Resources; Civil Rights; Government and Industry Affairs; and Communications. See Appendix A for line of business roles and responsibilities.

**Maintenance planning**. The process is conducted to determine, evolve, and establish hardware and software maintenance concepts and requirements for the lifecycle of a product.

**Maintenance support facility**. The permanent or semi-permanent real property assets required to support a product. Maintenance support facility management includes conducting studies to define types of facilities or facility improvements, locations, space needs, environmental requirements, real estate requirements and equipment.

Market survey is used in two different contexts in AMS. In terms of the procurement and contracting process, it refers to any method used to survey industry to obtain information and comments and to determine competition, capabilities, and estimate costs. In terms of the lifecycle management process, market surveys are an integral part of investment analysis. After initial requirements are established, market surveys are used as a basis for identifying all potential material and nonmaterial solutions to mission need.

**Memorandum of agreement (MOA)** is a written document executed by the parties, which creates a legally binding commitment and may require the obligation of funds. However, when the FAA will acquire services, equipment, personnel, or facilities from a contractor for the direct benefit or use of the FAA, a procurement contract should be used.

**Memorandum of understanding (MOU)** is a written document executed by the parties which establishes policies or procedures of mutual concern. It does not require either party to obligate funds and does not create a legally binding commitment.

**Metrics** are measurements taken over time that monitor, assess, and communicate vital information about the results of a program or activity. Metrics are generally quantitative, but can be qualitative.

**Minority Educational Institutions.** Institutions verified by the U.S. Secretary of Education to meet the criteria set forth in 34 CFR 637.4. Also includes Hispanic-serving institutions as defined by 20 U.S.C. 1059c(b)(1).

**Mission analysis** is that part of the lifecycle management process during which continuous analytical activity is performed to evaluate the capacity of FAA assets to satisfy existing and emerging demands for services. It is conducted within the lines of business organizations of the FAA.

**Multi-year contracts** are contracts covering more than one year but not in excess of five years of requirements. Total contract quantities and annual quantities are planned for a particular level and type of funding as displayed in a current five year development plan. Each program year is annually budgeted and funded and, at the time of award, funds need only to have been appropriated for the first year. The contractor is protected against loss resulting from cancellation by contract provisions, which allows reimbursement of costs included in the cancellation ceiling.

**Multi-year funding** refers to Congressional authorization and appropriation covering more than one fiscal year. The term should not be confused with two-year or three-year funds which cover only one fiscal year's requirement but permit the Executive Branch more than one year to obligate the funds.

**NAS enterprise architecture** is a NAS-wide enterprise repository of views which describe the current (as-is), mid-term, and far-term (to-be) perspectives of the NAS architecture as well as the strategic planning roadmaps which depict the possible evolution path from the "as is" to the "to be".

**NAS technical documentation.** Any set of documents that describe the technical requirements of the National Airspace System.

**Need Assessment** is the first phase of the Operations Support Pathway. During this phase the Line of Business submits an operations support pathway intake form to the Operations Governance Secretariat which uses it to conduct a risk assessment and make a Governance Path recommendation to the Operations Governance Board.

**Neutral** means an impartial third party, who serves as a mediator, fact finder, or arbitrator, or otherwise functions to assist the parties to resolve the issues in controversy. A neutral person may be a permanent or temporary officer or employee of the federal government or any other individual who is acceptable to the parties. A neutral person must have no official, financial, or personal conflict of interest with respect to the issues in controversy, unless such interest is fully disclosed in writing to all parties and all parties agree that the neutral person may serve.

**NextGen Implementation Plan** is an executive-level outline of current activities and program commitments necessary to implement new operational capabilities. The plan is published annually to reflect prior-year accomplishments and new commitments.

**No-year funding** refers to Congressional funding that does not require obligation in any specific year or years.

**Non-certified cost or pricing data** is any type of information that is not required to be certified, that is necessary to determine price reasonableness or cost realism. This includes pricing, sales, or cost information, and cost or pricing data for which certification is determined inapplicable after submission.

**Non-developmental item** (NDI) is an item that has been previously developed for use by federal, state, local, or a foreign government and for which no further development is required.

**Non-materiel solution.** A solution to an FAA capability shortfall identified during service analysis or investment analysis that is operationally acceptable to users and can be implemented within approved budgets and baselines. Non-materiel solutions typically involve regulatory change, process re-engineering, training, procedural change, or transfer of operational assets between sites.

**Nonrecurring costs** are those production costs which are generally incurred on a one time basis and include such costs as plant or equipment relocation, plant rearrangement, special tooling and special test equipment, pre-production engineering, initial spoilage and rework, and specialized workforce training.

**Operation and Retirement** is the fifth and final phase of the Operations Support Pathway. It is the period of time after a product or service begins operational use, and continues for as long as the product/service is in use. It ends when the system is retired from use.

**Operational baseline.** The approved technical documentation representing installed operational hardware and software.

**Operational capability.** A grouping of operational improvements and operational sustainments to achieve specified service outcomes and benefits.

**Operational improvement.** A change to operational assets to improve one or more NAS services.

**Operational readiness** refers to the state of a fielded new system in the NAS. This state is achieved after the system is tested by the FAA at a field test site where it is demonstrated that local site personnel have the ability to fully operate and maintain the new system.

**Operational suitability.** The capability of a product to be satisfactorily integrated and employed for field use, considering such factors as compatibility, reliability, human performance factors, maintenance and logistics support, safety, and training. The term also refers to the actual degree to which the product satisfies these parameters.

**Operational sustainment.** A discrete activity to maintain one or more current NAS services.

**Operations Governance Board (OGB)** is the oversight authority for Mission Support Operationsfunded Capital Investments and of the Operations Support Pathway process.

**Operations Support Pathway** is the process Mission Support Operations-funded Capital Investments follow to document the investment rationale, produce the required artifacts and achieve an Operations Governance Board investment decision.

**Operations Support Pathway Intake Form** is the initial document produced for Mission Support Operations-funded Capital investments. It includes basic program information and is submitted to the Acquisition Control Office (AAP-400) and OGB Secretariat at least 21 days before the commitment of funding to any contract, task order, or inter-agency agreement (IAA) in support of the proposed project.

**Other transaction.** Transactions, as referenced in Public Law 104-264, October 9, 1996, which do not fall into the category of procurement contracts, grants, or cooperative agreements.

**Owners.** Within context of the Air Traffic Organization, owners of the FAA are the President, Congress, flying public, and American taxpayers.

**Packaging, handling, storage and transportation**. The resources, processes, procedures, design considerations, and methods to ensure that all subsystem, equipment, and support items are preserved, packaged, handled, and transported properly. Included are environmental considerations and equipment preservation requirements for short and long term storage and transportability.

**Performance.** A quantitative measure characterizing a physical or functional attribute relating to the execution of an operation or function. Performance attributes include quantity (how many or how much), quality (how well), coverage (how much area, how far), timeliness (how responsive, how frequent), and readiness (availability, mission/operational readiness). Performance is an attribute for all systems, people, products and processes including those for development, production, verification, deployment, operations, support, training and disposal. Thus, supportability parameters, manufacturing process variability, reliability and so forth, are all performance measures.

**Personnel security.** The standards and procedures utilized to determine and document that the employment or retention in employment of an individual will promote the efficiency of the service and is clearly consistent with the interests of the national security.

**Portfolio manager.** The individual responsible for management and oversight of an investment portfolio designed to achieve specific operational capabilities.

**Prescreening.** The evaluation of case files for impacts on safety, ATC services, and other intangible benefits, as well as cost/benefits implications, to determine if the proposed change should be implemented.

**Price** equals cost plus any fee or profit involved in the procurement of a product or service.

**Primary engineer or principal consultant** is a firm which is held responsible for the overall performance of the services, including that which is accomplished by others under separate or special service contracts.

**Procurement strategy meeting** is a meeting of organizations with vested interests in the contemplated procurement. The purpose of this meeting is to reach a consensus on the planned course of the acquisition and to obtain the necessary approvals to proceed.

**Procurement team** means the Contracting Officer, legal counsel, program officials and other supporting staff.

**Program requirements document** establishes the operational framework and requirements of the line of business with a mission need. It translates mission need into top-level performance, supportability, and benefit requirements that should be satisfied by the fielded capability. It is prepared in the concept and requirements definition phase of the lifecycle management process.

**Product baseline** is the initially approved documentation describing all of the necessary functional and physical characteristics of the configuration item and the selected functional and physical characteristics designated for production acceptance testing and tests necessary for support of the configuration item. In addition to this documentation, the product baseline of a configuration item may consist of the actual equipment and software.

**Product team or service team.** A team with a mission, resources, leader, and cross-functional membership, which executes an element of a service organization's mission.

**Program decision-making.** In general, resource decision-making in the lifecycle management process is at the corporate level and program decision-making is within service organization.

**Protest** is a written, timely objection submitted by a protester to an FAA screening information request or contract award.

**Protester** is a prospective offeror whose direct economic interest would be affected by the award or failure to award an FAA contract, or an actual offeror with a reasonable chance to receive award of an FAA contract.

**Rational basis.** Documented facts that are: (1) objective and verifiable (not unreasonable, capricious or arbitrary), (2) understandable to a reasonable person, and (3) supported by substantial evidence that results in a logical conclusion. The AMS is a tool used to help formulate a rational basis.

# **Real property** is defined as:

- (1) Any interest in land, together with the improvements, structures, and fixtures located thereon (including prefabricated movable structures, such as Butler-type storage warehouses and Quonset huts, and house trailers with or without undercarriages), and appurtenances thereto, under the control of any Federal agency, except
  - (a) The public domain;
  - (b) Lands reserved or dedicated for national forest or national park purposes;
  - (c) Minerals in lands or portions of lands withdrawn or reserved from the public domain that the Secretary of the Interior determines are suitable for disposition under the public land mining and mineral leasing laws;

- (d) Lands withdrawn or reserved from the public domain but not including lands or portions of lands so withdrawn or reserved that the Secretary of the Interior, with the concurrence of the Administrator of General Services, determines are not suitable for return to the public domain for disposition under the general public land laws because such lands are substantially changed in character by improvements or otherwise; and
- (e) Crops when designated by such agency for disposition by severance and removal from the land.
- (2) Improvements of any kind, structures, and fixtures under the control of any Federal agency when designated by such agency for disposition without the underlying land (including such as may be located on the public domain, on lands withdrawn or reserved from the public domain, on lands reserved or dedicated for national forest or national park purposes, or on lands that are not owned by the United States) excluding, however, prefabricated movable structures, such as Butler-type storage warehouses and Quonset huts, and house trailers (with or without undercarriages).
- (3) Standing timber and embedded gravel, sand, or stone under the control of any Federal agency, whether designated by such agency for disposition with the land or by severance and removal from the land, excluding timber felled, and gravel, sand, or stone excavated by or for the Government prior to disposition.

**Record drawings** are drawings submitted by a contractor or subcontractor at any tier to show the construction of a particular structure or work as actually completed under the contract.

**Recurring costs** are production costs that vary with the quantity being produced, such as labor and materials.

**Release.** The designation by the originating activity that a document or software version is approved by an appropriate authority and is subject to configuration change management procedures.

**Requirements.** Conditions or capabilities that must be met or exceeded by a product or component to satisfy agency needs. Requirements form the basis for a contract, standard, specification, or other formally imposed document.

**Research, engineering and development (RE&D).** The RE&D process governs selection and execution of the RE&D portfolio. This portfolio includes systematic studies to gain knowledge or understanding of concepts, products, or procedures that could potentially benefit the aviation community with or without specific application or means by which a specific need may be met such as research related to materials and human factors. These activities inform the NAS enterprise architecture and CMTD activities, but do not lead directly to concept and requirements definition.

**Resources.** As it applies to contractor personnel security refers to FAA resources including a physical plant, information databases including hardware and software, as well as manual records pertaining to agency mission or personnel.

**Scaled Business Case Artifact** is a key document produced for Mission Support Operationsfunded Capital investments. It summarizes the analysis completed during the Operations Support Pathway process, including a lifecycle cost estimate. The OGB makes an investment decision based, in large part, on the strength and completeness of the scaled business case.

**Screening** is the process of evaluating offeror submittals to determine either which offerors/products are qualified to meet a specific type of supply or service, which offerors are most likely to receive award, or which offerors provide the best value to the FAA.

**Screening decision** is the narrowing of the number of offerors participating in the source selection process to only those offerors most likely to receive award.

**Screening information request** is any request made by the FAA for documentation, information, or offer for the purpose of screening to determine which offeror provides the best value solution for a particular procurement.

**Second-level engineering support.** This work comprises engineering support of the National Airspace System infrastructure and includes defining system performance standards, developing and publishing procedures, designing system improvements, and providing support to first-level technical support personnel.

**Selection decision** is the determination to make an award by the source selection official to the offeror providing the best value to the FAA.

**Service-disabled veteran-owned small business** is a small business concern that is 51% owned and controlled by a service disabled veteran(s).

**Service organization.** A service organization is any organization that manages investment resources regardless of appropriation to deliver services. It may be a service unit, program office, or directorate, and may be engaged in air traffic services, safety, security, regulation, certification, operations, commercial space transportation, airport development, or administrative functions.

**Simplified purchases** are those products or services of any nature that are smaller in dollar value, less complex, shorter term, routine, or are commercially available and are generally purchased on a fixed price basis.

**Single-source contracting** is to award a contract, without competition, to a single supplier of products or services.

**Small business** is a business, including its affiliates, that is independently owned and operated and not dominant in producing the products or performing the services being purchased, and one that qualifies as a small business under the federal government's criteria and North American Industry System Classification Codes size standards.

**Small business set-aside** is the reservation of an acquisition exclusively for participation by small businesses.

Small disadvantaged business means a small business concern that is at least 51 percent unconditionally owned by one or more individuals who are both socially and economically disadvantaged, or a publicly owned business that has at least 51 percent of its stock unconditionally owned by one or more socially and economically disadvantaged individuals and that has its management and daily business controlled by one or more such individuals. This term also means a small business concern that is at least 51 percent unconditionally owned by an economically disadvantaged Indian tribe or Native Hawaiian Organization, or a publicly owned business having at least 51 percent of its stock unconditionally owned by one of these entities which has its management and daily business controlled by members of an economically disadvantaged Indian tribe or Native Hawaiian Organization. The contractor must presume that socially and economically disadvantaged individuals include Black Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans, Subcontinent Asian Americans, and other minorities or any other individual found to be disadvantaged by the FAA. The contractor must presume that socially and economically disadvantaged entities also include Indian tribes and Native Hawaiian Organizations.

Small socially and economically disadvantaged business means a small business concern that is at least 51 percent unconditionally owned by one or more individuals who are both socially and economically disadvantaged, or a publicly owned business that has at least 51 percent of its stock unconditionally owned by one or more socially and economically disadvantaged individuals and that has its management and daily business controlled by one or more such individuals. This term also means a small business concern that is at least 51 percent unconditionally owned by an economically disadvantaged Indian tribe or Native Hawaiian Organization, or a publicly owned business having at least 51 percent of its stock unconditionally owned by one of these entities which has its management and daily business controlled by members of an economically disadvantaged Indian tribe or Native Hawaiian Organization. The contractor must presume that socially and economically disadvantaged individuals include Black Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans, Subcontinent Asian Americans, and other minorities or any other individual found to be disadvantaged by the FAA. The contractor must presume that socially and economically disadvantaged entities also include Indian tribes and Native Hawaiian Organizations.

**Socially disadvantaged individuals** - individuals who have been subjected to racial or ethnic prejudice or cultural bias because of their identity as a member of a group without regard to their qualities as individuals.

**Solution Development** is the third phase of the Operations Support Pathway. The LOB and ART refine and update the required artifacts, address any OGB action items given at the Business Case Decision and finalize their procurement acquisition strategy.

**Solution implementation** is the phase of the lifecycle management process that begins after the investment decision authority selects a solution and establishes an investment program. It ends when the new capability goes into service. This phase is led by the service organization assigned by the IDA at the investment decision.

**Solution providers.** An organization (e.g., service organization or a regional office implementing a construction program) that has the responsibility for providing assets to satisfy National Airspace requirements.

**Specification.** A document that explicitly states essential technical attributes/requirements for product and procedures to determine that the product's performance meets its requirements/attributes.

**Standardization** is the practice of acquiring parts, components, subsystems, or systems with common design or functional characteristics to obtain economies in ownership costs.

**Strategic sourcing.** The collaborative and structured process of critically analyzing an organization's spending and using this information to make business decisions about acquiring products and services more effectively and efficiently.

**Supply,** as used in the context of mission analysis, is the existing or projected supply of services to its customers, based on information from field organizations that operate and maintain the NAS, from the aviation community, and from the enterprise architecture.

**Supply support**. All management actions, procedures, and techniques used to determine requirements that acquire, catalog, track, receive, store, transfer, issue, and dispose of items of supply. This includes provisioning for initial support, maintaining asset visibility for financial accountability, and replenishing spares.

**Supportability.** The degree to which product design and planned logistics resources meet product use requirements.

**Support equipment.** All equipment (mobile or fixed) required to support maintenance of a product. It includes associated multi-use end items, ground-handling and maintenance equipment, tools, metrology and calibration equipment, test equipment, and automatic test equipment. It includes the procurement of integrated logistics support necessary to maintain the support equipment itself. Operational engineering support systems and facilities are also integral parts of the lifecycle support equipment.

**Sustainment.** Those activities associated with keeping fielded products operational and maintained. Also applies to the planning, programming and budgeting for fielded products, referred to as sustainment funding.

**Technical data**. Recorded information regardless of form or character (such as manuals, drawings and operational test procedures) of a scientific or technical nature required to operate and maintain a product over its lifecycle. While computer programs and related software are not technical data, documentation of these programs and related software are technical data. Also excluded is financial data or other information related to contract administration.

**Technical leveling** is the act of helping an offeror to bring its proposal/offer up to the level of other proposals/offers through successive rounds of communication, such as by pointing out weaknesses

resulting from the offeror's lack of diligence, competence, or inventiveness in preparing his proposal.

**Technical transfusion** is the FAA's disclosure of technical information from one submittal that results in the improvement of another submittal.

**Technical opportunity.** A technological opportunity exists when a product or capability not currently used in the NAS has the potential to enable the FAA to perform its mission more safely, efficiently or effectively.

**Termination for convenience** is a procedure that may apply to any FAA contract, including multiyear contracts. As contrasted with cancellation, termination can be effected at any time during the life of the contract (cancellation is effected between fiscal years) and can be for the total quantity or a partial quantity (whereas cancellation must be for all subsequent fiscal year quantities).

**Termination liability** is the maximum cost the FAA would incur if a contract is terminated. In the case of a multi-year contract terminated before completion of the current fiscal year's deliveries, termination liability would include an amount for both current year termination charges and out year cancellation charges.

**Termination liability funding** refers to obligating contract funds to cover contractor expenditures plus termination liability, but not the total cost of the completed end items.

**Test and Evaluation Master Plan (TEMP)** is the primary test management document for new initiative investment programs throughout their lifecycle. It describes the test strategy and the scope of the test program. It also documents the test and evaluation methodologies that will be used to assess program requirements including safety hazard controls/mitigations and security risks.

Total estimated potential value. The sum of the initial award, unexercised options, the value of any indefinite delivery/indefinite quantity (IDIQ) contract line items (CLINs), estimates for unpriced CLINs, such as preplanned product improvements, estimated value of partially priced items, and any other items the Contracting Officer deems relevant to establishing potential total contract value. The potential contract value should exclude anticipated change orders, pre- planned product improvements which are not established as CLINs, and any other anticipated actions not included in the written contract. Where duplicative or alternative options are established (i.e., if option 1 is exercised, option 2 will not be exercised) the Contracting Officer should include only the value which reflects the highest priced option. For incentive contracts, the maximum liability of the Government should be included in the potential contract value. For IDIQ contracts, the total contract value is the stated maximum amount the total of issued delivery orders cannot exceed.

**Training, training support, and personnel skills**. The analysis, design, development, implementation, and evaluation of training requirements to operate and maintain the product. This includes: conducting needs analyses; job and task analyses; delivering individual and team training; resident and nonresident training; on-the-job training; job aids; and logistic support planning for training aids and training installations.

**Unauthorized commitment** is an agreement entered into by a representative of the FAA who does not have the authority to obligate the FAA to spend appropriated funds.

**Unit.** One of a quantity of items (products, parts, etc.)

**User.** Internal FAA user of a product or service, such as air traffic controllers or maintenance technicians.

**Validation.** Confirmation that an end product or end-product component will fulfill its intended purpose when placed in its intended environment. The methods employed to accomplish validation are applied to selected work products as well as to the end product and end-product components. Work products should be selected on the basis of which are the best predictors of how well the end product and end-product component will satisfy the intended purpose and user needs. Validation may address all aspects of an end product in any of its intended environments, such as operation, training, manufacturing, maintenance, or support services.

**Verification.** Confirmation that selected work products meet their specified requirements. This includes verification of the end product (system, service, facility, or operational change) and intermediate work products against all applicable requirements. Verification is inherently an incremental process since it occurs throughout the development of the end product and work products - beginning with initial requirements, progressing through subsequent changes, and culminating in verification of the completed end product.

**Version.** (1) One of several sequentially created configurations of a data product. (2) A supplementary identifier used to distinguish a changed body or set of computer-based data (software) from the previous configuration with the same primary identifier. Version identifiers are usually associated with data (such as files, data bases and software) used by, or maintained in, computers.

Very small business is a business whose size is no greater than 50 percent of the numerical size standard applicable to the North American Industry System Classification Codes assigned to a contracting opportunity.

**Work product.** A work product in various forms represents, defines, or directs the end product (system, service, facility, or operational change). This can include concepts of operation, processes, plans/procedures, designs/descriptions, requirements/specifications, models/prototypes, contracts/invoices and other documents.

**Work breakdown structure.** A hierarchical decomposition of the work to be performed to accomplish an approved agency objective. It includes both internal and external work activities and each descending level represents an increasing definition of the work to be performed.

### Appendix D: Acronyms Revised 7/20151/2018

AEB	Acquisition Executive Board
AIP	Airport Improvement Program
AMS	Acquisition Management System
AOPC	Agency/Organization Program Coordinator
AP	Approving Official
ASAG	Acquisition System Advisory Group
BC	Business Case
CAS	Cost Accounting Standards
CAS	Commercially Available Software (2nd definition for this acronym)
ССВ	Configuration Control Board
CCD	Configuration Control Decision
CIB	Card Issuing Bank
CIP	Capital Investment Plan
CIT	Capital Investment Team
CM	Configuration Management
CMTD	Concept Maturity and Technology Development
CO	Contracting Officer
COCO	Chief of the Contracting Office
COI	Critical Operational Issue
COTS	Commercial Off The Shelf
CPIC	Capital Planning and Investment Control
DPA	Delegation of Procurement Authority
DOT	Department of Transportation
DRO	Dispute Resolution Officer
EA	Enterprise Architecture
EIS	Environmental Impact Statement
EVM	Earned Value Management
F&E	Facilities and Equipment
FAA	Federal Aviation Administration
FAST	FAA Acquisition System Toolset
FISMA	Federal Information Security and Management Act
FONSI	Finding of No Significant Interest
FSS	Federal Supply Schedule
GFI	Government Furnished Information
GFP	Government Furnished Property
GSA	General Services Administration
IDA	Investment Decision Authority
ILS	Integrated Logistics Support
IOA	Independent Operational Assessment
IRT	Integrated Requirements Team
ISM	In-Service Manager
ISR	In-Service Review
ISS	Information System Security

JRC	Joint Resources Council
LOB	Line of Business
MCC	Merchant Category Codes
MOA	Memorandum of Agreement
MOU	Memorandum of Understanding
NAIC	North American Industry Classification
NAS	National Airspace System
NCP	National Airspace System Change Proposal
NDI	Non-developmental Item
NMB	NextGen Management Board
ODR	Office of Dispute Resolution
O&M	Operations and Maintenance
OMB	Office of Management and Budget
OPR	Offices of Primary Responsibility
OC	Operational Capability
OCIP	Operational Capability Integration Plan
OI	Operational Improvement
ORD	Operational Requirements Document
OS	Operational Sustainment
OSHA	Occupational Safety and Health Administration
OST	Office of the Secretary of Transportation
P3I	Preplanned Product Improvement
PMO	Program Management Office
PSM	Procurement Strategy Meeting
PT	Product Team
QRO	Quality Reliability Officer
QVL	Qualified Vendor List
RCCB	Regional Configuration Control Board
RE&D	Research, Engineering, and Development
RFO	Request For Offer
RMA	Reliability, Maintainability, and Availability
SB	Small Business
SDB	Small Disadvantage Business
SDVOSB	Service-Disabled Veteran Owned Small Business
SEDB	Socially and Economically Disadvantaged Businesses
SIC	Standard Industrial Classification
SIR	Screening Information Request
SSO	Source Selection Official
T&E	Test and Evaluation
TEMP	Test and Evaluation Master Plan
U.S.C.	United States Code
<del>VSB</del>	Very Small Business

### **Appendix E: External Authorities**

This table highlights <u>selected</u> government-wide laws, regulations, executive orders, and other directives that affect acquisition programs. In some instances, FAA-unique implementation of these authorities is outlined in the Acquisition Management System. In most cases, however, implementation is through means other than the Acquisition Management System. This table is not all inclusive. Full text of the authorities may be viewed from the following websites: <a href="http://www.archives.gov">http://www.archives.gov</a> or <a href="http://uscode.house.gov">http://uscode.house.gov</a>

The appendix is divided into four parts as follows: Part I

- Statutes arranged alphabetically by title Part II -

Executive Orders arranged numerically

Part III - Regulations/Standards arranged alphabetically by title

Part IV - External Authorities applicable to Real Estate

- A. Statutes arranged alphabetically by title
- B. Executive Orders arranged numerically
- C. Regulations/Standards arranged alphabetically by title

### Appendix E: Part I - Statutes Revised 10/2014

			Promulgated AMS: P=Policy, G=Guidance C=Clause		, ance,	by
Title	Description Summary	Functional area affected		ee Of ef Co		
Administrative	Authorizes a duly qualified	All				*
Procedures Act (5	individual to represent a person					
USC 500 et seq)	before an agency.					
Agreement on Civil	Exempts civil aircraft	Procurement				*
Aircraft (19 USC	from Buy American Act.					
2513)						
Air Commerce and	Establishes legal authority for joint	Procurement		G		
Safety (49 USC	activities between DoD and FAA to					
40121(c)(2)						

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	improve or replenish the national air					
	traffic control system.					
Airport Improvement	Establishes U.S. policy for airport	Agreements		G		
(AIP) Grants (49 USC	development and improvement.					
47101)						
Air Traffic	Administrator must consider	All	P			
Management	terminating Facilities and					
System	Equipment acquisition program that					
Performance	exceeds 10% of cost or schedule					
Improvement Act of	baseline or fails to achieve 90% of					
1996, P.L. 104-	performance goals. When cost or					
264 (49 USC	schedule breach is 50% or more,					
40121).	Administrator must terminate					
40121).	program, or make a written					
	determination to continue program					
	and send the determination to					
	Congress.					
Air Transportation	Authorizes the	Procurement		G		
Security (49 USC	Administrator to prescribe	210000000000000000000000000000000000000				
44903)	regulations to protect					
11503)	passengers and property on an					
	aircraft operating in air					
	transportation or intrastate air					
	transportation against an act of					
	criminal violence or					
	aircraft piracy.					
Anti-Deficiency	Prohibits expenditure in	Procurement	P	G	C	
Act (31 USC 1341)	excess of funds available.					
Anti-Kickback Act	Prohibits offering or	Ethics				*
(41 USC 8701-8707)	accepting kickbacks;					
	criminal penalties apply.	Procurement			C	
		Real Estate				
Anti-Lobbying Act (31	Prohibits use of Federal funds for	Procurement				*
USC 1352)	lobbying.					
Assistance to	Authorizes the	Procurement		G		
Foreign Aviation	Administrator to provide safety-					
Authorities (49	related training and					
USC 40113(e)	operational services to foreign					
050 10113(0)	aviation authorities with or					
	without reimbursement, if the					
	Administrator determines that					
	providing such services promotes					
	aviation safety.					
Authority to	Authorizes a department, agency, or	Procurement		G		
Transfer an Interest in	instrumentality					
Surplus Property	mstrumentanty					

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Bribery and Conflict of interest Laws (18 USC 208)  Prescribes acts and penalties affecting a personal financial interest.  Requires American manufactured materials and supplies for public use. (Also see Executive Order 10582)  Buy American FAA) (49 USC 301-8305)  Mandates a preference for raw and manufactured American materials.  Cargo Preference Act (46 2USC 1241)  Caribbean Basin Economic Recovery Act (19 USC 2701)  Clean Air Act (42 2USC 7401 et seq)  Clean Water Act 33 USC 1251 et seq)  witnesses.  Prescribes acts and penalties affecting a personal financial interest.  All  Procurement  Procurement  Procurement  C *  *  C *  C *  *  C *  *  C *  *  C *  *  C *  *  C *			All				*
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Provisions of 19 USC 2701.   Procurement   P G C		1	Procurement		G		
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and biological integrity of Environment the Nation's waters.			Procurement	P	G	C	
the Nation's waters.	(33 USC 1251 et seq)						
			Environment				
Common Carrier   Specifies liability when   Procurement   *							1
	Common Carrier	Specifies liability when	Procurement				*

Liability (49 USC 11707)	property is delivered in violation of routing instructions.					
Comprehensive Iran Sanctions, Accountability, and Divestment Act of 2010 (P.L. 111- 195)	Requires offerors to certify that they have not exported sensitive technology to Iran	Procurement		G	С	
Contract Work Hours and Safety Standards Act (40 USC 328)	Establishes a standard 8 hour workday and standard 40 hour workweek for laborers and mechanics, with compensation of not less than one and one-half times the basic rate of pay for work exceeding the standard workweek.	Procurement	P	G	С	
Convict Labor Act (18 USC 23-436)	Prohibits convicts from performing Government contracts. (Also see Executive Orders 11755 and 12943)	Procurement	P	G		
Cooperative Research and Development Agreements (15 USC 3710a)	Supports the full use of the results of the Nation's Federal investment in research and development. To this end the Federal Government must strive where appropriate to transfer Federally owned or originated technology to State and local governments and to the private sector.	Agreements		G		
Copeland Act (18 USC 874 and 40 USC 276c) a.k.a. Anti-Kickback Act	Makes it unlawful to induce any person, employed in the construction or repair of public buildings or public works financed in whole or in part by the U.S., to give up any part of the compensation to which they are entitled.	Procurement	P	G	С	
Davis Bacon Act (40 USC 276a)	Requires construction contractors to pay prevailing wages for laborers and mechanics.	Procurement	P	G	С	

Department of	Provides general authority for FAA	Agraements		G		
Transportation, General	to enter into reimbursable	Agreements		U		
Duties and	agreements with other agencies and					
	for cooperative agreements to use					
Powers (49 USC	the services, records, and facilities					
322(c))	· · · · · · · · · · · · · · · · · · ·					
	of State, territorial, municipal and					
	other agencies. However, 49 USC					
	106 (l) and (m) provides broader					
	authority and should be cited in					
	place of Section 322(c) for FAA					
D: 1 C	agreements.	E.1.				
Disclosure of	Prohibits the disclosure of	Ethics	P	G		
Confidential	confidential information					
Information (18	by public officials, i.e.	Procurement				
USC 1905)	trade secrets.					
Drug Free	Prohibits award of	Procurement	P	G	C	
Workplace (41	contracts to entities who					
USC 8101-8106)	have not certified that it is					
	a drug free workplace. AMS does					
	not reference					
	41 USC 8101-8106. However it is					
	FAA policy to only award contracts					
	to entities who have certified a drug					
	free workplace.					
Economy Act (31	Authorizes the head of an	Procurement		G		
USC 1535)	agency or major					
	organizational unit within					
	to place an order with a major					
	organizational unit within					
	the same agency or another agency					
	for goods					
	or services under conditions					
	specified in the statute.					
Energy Policy and	Requires agencies to develop	Procurement	P	G		
Conservation Act (42	mandatory					
USC 6361(a)(1))	standards for energy conservation	Environment				
, , , , , , , , , , , , , , , , , , , ,	and energy efficiency to govern the					
	procurement policies and decisions					
	of the Federal Government and all					
	Federal agencies and to cause such					
	standards to be implemented.					
Explosive	Governs the deployment	Procurement		G		
Detection (49 USC	and purchase of explosive detection					
44913)	equipment					
11/13)	equipment	L			1	

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	under 14 USC 108.7(b)(8) or 108.20					
	when the FAA Administrator					
	certifies					
	that the equipment alone, or as part					
	of an integrated					
	system, can detect under realistic					
	air carrier operating conditions the					
	amounts, configurations, and types					
	of explosive material that would					
	likely be used to cause catastrophic					
	damage to commercial aircraft.					
False Claims Act	Specifies civil penalties	All		G		*
(31 USC 3729)	for false claims against the U.S.					
Fastener Quality	Requires fasteners (i.e.	Procurement	P			
Act - June 8, 1999 (15	bolts, nuts, screws) to be					
USC 5402)	manufactured in					
	accordance with a					
	fastener quality assurance system;					
	or manufactured to a proprietary					
	standard, such as ISO 9000,					
	QS9000, VDA6.1, or AS9000.					
Federal Aviation	Authorizes the	Procurement	P	G		
Administration (49	Administrator to enter into and					
USC 106)	perform such contracts, leases,					
,	cooperative agreements, or					
	other transactions as may be					
	necessary to carry out the					
	functions of the Administrator					
	and the Administration.					
Federal Claims	Establishes provisions for	Procurement				*
Collection (31 USC	collecting claims of the					
3711)	U.S. for money or property arising					
	out of the activities of, or referred to					
	the agency.					
Federal Excise	Imposes tax on diesel fuel	Procurement	P	G		
Taxes (26 USC	in certain cases.					
4041)						
Federal Facilities	Mixed Waste is regulated as	Environment				*
Compliance Act	hazardous and radioactive waste					
	under the Resource					
	Conservation and Recovery Act					
	(RCRA) and the Atomic Energy					
	Act (AEA), respectively.	_			_	
Federal Prison	Prescribes requirement	Procurement	P	G	C	
Industries (18 USC	for purchases from					
4121)	Federal Prison facilities.					

Federal Workforce	To provide temporary	Procurement	P	G	С	
Restructuring Act of 1994	authority to Government agencies	1 Tocurcincin	1	U		
- P.L. 103-	relating to					
226 (5 USC 5597)						
[220 (3 USC 3397)	voluntary separation, incentive					
	payments, and for other purposes					
	and limitation on procurement of					
	Service Contracts with involuntarily					
	separated employees.					
Freedom of	Regulates the release of	All	P	G		*
Information Act	public information;					
(FOIA) as	agency rules, opinions,					
amended (5 USC	orders, records, and					
552)	proceedings.					
General Facilities	Provides general authority	Procurement	P	G		
and Personnel	to the Administrator of the					
Authority (49 USC	Federal Aviation	Real Estate				
44502)	Administration to acquire, establish,					
11302)	improve, operate, and maintain air					
	navigation facilities; and provide					
	facilities and personnel to regulate					
	and protect air traffic.					
Gift and Bequests	Authorizes the	All		G		
_		All		U		
(49 USC 326)	Administrator to accept any conditional or					
	unconditional gift or donation of					
	money or property, real or personal,					
	or of services for the FAA					
Government Performance	Requires performance	Metrics	P			
and Results Act of 1993	indicators and measurement.					
(31 USC 1101, 1115-1119)		Baseline				
		Management				
Indian Incentive	A contractor of a Federal agency	Procurement	P	G	C	
Program (25 USC	under any Act of Congress may be					
1544)	allowed an additional amount of					
	compensation equal to 5 percent of					
	the amount paid, or to be paid, to a					
	subcontractor or supplier, in					
	carrying out the contract if such					
	subcontractor or supplier is an					
	Indian organization or Indian-					
	owned economic enterprise as					
	defined in this chapter.					
Interest of Member of	Prohibits member of or delegate to	Procurement			С	*
Congress (41USC 6306)	Congress from sharing in benefit					
	from contract or grant					
International	Authorizes the Secretary of	Procurement		G		
	Transportation to consolidate,					
		I				1

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Airport Facilities,	operate, protect, maintain, and					
Administrative (49	improve airport property and					
USC 47305)	airway property (except					
	meteorological facilities).					
International	Provides definitions	Procurement		G		
Airport Facilities,	pertaining to International					
Definitions (49	Airport Facilities.					
USC 47301)						
International Air	Requires that all Federal agencies	Procurement			C	
Transportation Fair	and Government contractors and					
Competitive	subcontractors use U.S flag air					
Practices Act of	carriers for U.S. Government-					
1974 (49 USC	financed international air					
40118 (5))	transportation of personnel (and					
	their personal effects) or property, to					
	the extent that service by those					
	carriers is available. (Also known as					
	the Fly America Act)					
Iran Sanctions Act	Requires offerors to	Procurement		G	С	
of 1996 (50 USC	certify they have not been					
1701 note)	involved in sanctioned					
	activities with the					
	Government of Iran					
Iran Threat	Expands sanctions	Procurement		G	С	
Reduction and	relating to the energy					
Syria Human	sector of Iran and					
Rights Act of 2012 (P.L.	sanctions with respect to Iran's					
112-158)	Revolutionary Guard Corps					
James Zadroga	Imposes on any foreign person that	Procurement		G	С	
9/11 Health and	receives a specified Federal	Trocurement				
Compensation Act of	procurement payment a tax of 2%					
2010 (P.L. 111-	of each payment. Stipulates that					
`	foreign contractors are not to be					
347)	reimbursed for this tax.					
Javits-Wagner-	Established the Committee for	Procurement	P	G		
O'Day Act (41	Purchase of Products and Services	Trocurcincin	1			
USC 8501-8506)	of the Blind and Other Severely					
03C 8301-8300)	Handicapped.					
Judicial Review (49	Prescribes judicial review process	Procurement	P		С	
*	· · · · · · · · · · · · · · · · · · ·	Procurement	P			
USC 46110)	for a person disclosing a substantial					
	interest in an order issued by the					
	Secretary of Transportation (or the					
	Administrator of the Federal					
	Aviation Administration with					
	respect to aviation safety duties and					
	powers designated to be carried out					

	by the Administrator) under this					
	part.					
Miller Act (40 USC 270a-270f)	Requires construction contractors to provide performance and payment bonds that are greater than \$25,000 but not greater than \$100,000.	Procurement	P	G	С	
National Earthquake Hazards Reduction Act of 1977 (P.L. 95-124), Amended 1990 (P.L. 101- 614) (42 USC 7701 et seq.)	Requires Agencies to adopt standards for assessing and enhancing the seismic safety of buildings designed for, or constructed by, or leased by the Federal Government.	All	P			
North American Free Trade Agreement (NAFTA) P.L. 103- 182 (19 USC 3311)	Canada/Mexico exception from Buy American Act if purchase is over \$25,000.	Procurement			С	
National Energy Conservation Policy Act (42 USC 6201)	Requires energy and water conservation measures for federal buildings, facilities, or space	Environment	P			
National Environmental Policy Act (42 USC 6201)	Requires environmental assessment or environmental impact statement for proposed Federal actions	Environment	P	G		
Paperwork Reduction Act (44 USC 3501)	Requires Federal agencies to become more responsible and publicly accountable for reducing the burden of Federal paperwork on the public, and for other purposes resulting from the collection of information by or for the Federal Government.	All	P			
Privacy Act (5 USC 552a)	Establishes procedures for records maintained on individuals to ensure that certain information is secured.	Ethics Procurement	P	G	С	
Procurement Integrity Act (41USC 2101-2107)	Prohibits unauthorized release of source selection or other proprietary data.	Procurement	P	G	С	
Project Grant Authority (49 USC 47104)	Authorizes the Secretary of Transportation to make project grants from the Airport and Airway Trust Fund to maintain a safe and efficient nationwide system of public-use airports that meets the present and future needs of civil aeronautics.	Procurement		G		
Public Law 85-804 (50 USC 1431-	Empowers the President to authorize agencies exercising	Procurement	P	G	С	

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1434)	functions in connection with the					
	national defense to enter into,					
	amend, and modify contracts,					
	without regard to other provisions					
	of law related to making,					
	performing, amending, or					
	modifying contracts, whenever the					
	President considers that such action					
	would facilitate the national					
	defense, to exercise the authority					
	conferred by the Act and to delegate					
	it to other officials within the					
	agency. (Also see E.O. 10789)					
Randolph-Sheppard	Provides for blind persons licensed	Procurement	P	G		
Vending Facility	under the provisions of this chapter	2 1000101110111	1			
Act (20 USC 107)	authorization to operate vending					
1101 (20 050 107)	facilities on any Federal property.					
Rehabilitation Act	Requires information technology	Procurement	P	G	С	
of 1973 - Section			F	U	C	
	purchases to be accessible to people with disabilities.					
508 (29 USC 794d)		D .	D			*
Rehabilitation Act	Requires affirmative action to	Procurement	P	G		^
(29 USC 793)	employ and advance in employment					
	qualified individuals with					
	disabilities.	-		-		
Research and	Requires the FAA Administrator to	Procurement		G		
Development (49	establish and carry out a program to					
USC 44912)	accelerate and expand the research,					
	development, and implementation					
	of technologies and procedures to					
	counteract terrorist acts against civil					
	aviation.					
Resource Conservation and	1 1	Procurement	P	G	C	
Recovery Act (42 USC	for acquiring Environmental					
6901)	Protection Agency-designated	Environment				
	products through affirmative					
	procurement programs.					
Robert T Stafford	Provides for a preference for local	Procurement	P	G	С	
Disaster Relief and	organizations, firms, or activities					
Emergency	when contracting for major disaster					
Assistance Act (42	or emergency assistance activities					
USC 5150)						
Service Contract	Provides for minimum wages and	Procurement	P	G	С	
Act (41 USC 6701-6707)	fringe benefits as well as other	1 Toculation	1	٦		
Met (41 OSC 0/01-0/0/)	conditions of work under certain					
	types of service contracts. Whether					
	or not the Act applies to a specific					
	service contract will be determined					

	by the definitions and exceptions					
	given in the Act, or implementing					
	regulations.					
Service-Disabled	Provides for competitive and non-	Procurement	P	G	С	
Veteran Owned	competitive set- asides for Service	1 loculement	1	U	C	
Small Business	Disabled Veteran Owned Small					
	Businesses.					
Program (13	Dusinesses.					
CFR,121,125&134)		_				
Systems,	1 1	Procurement		G		
Procedures,	develop,					
Facilities, and	alter, test, and evaluate systems,					
Devices (49 USC	procedures, facilities, and					
44505)	devices, and define their					
	performance characteristics, to					
	meet the needs for safe and					
	efficient navigation and traffic					
	control of civil and military					
	aviation, except for needs of the					
	armed forces; and to select					
	systems, procedures, facilities,					
	and devices that will best serve					
	those needs and promote					
	maximum coordination of air					
	traffic control and air defense					
	systems.					
Terms of Gifts (49	Specifies the terms applicable to a	Procurement		G		
USC 47152)	gift of an interest in surplus	Trocurement				
050 47132)	property.					
Training Schools	Authorizes the FAA Administrator	Procurement		G		
(49 USC 40108)	to operate schools to train officers	Trocurement				
(4) 030 40100)	and employees of the					
	Administration to carry out duties,					
	powers, and activities of the					
	Administrator.					
Vietnam Era Veterans	Requires contractors and	Procurement		G		*
Readjustment Act (38 USC	subcontractors, when entering	Trocurement		0		
2012)	contracts subject to the Act, to list					
2012)	all suitable employment openings					
	with the appropriate local					
	employment service office and take					
	affirmative action to employ, and					
	advance in employment, qualified					
	special disabled veterans and					
	veterans of the Vietnam Era without					
	discrimination based on their					
	disability or Veteran's status. (Also					
	see Executive Order 11701)					
	see Executive Older 11/01)				<u> </u>	

Waiving and Adding	Authorizes the Secretary of	Procurement		G	
Terms (49 USC 47153)	Transportation to waive, without				
	charge, a term of a gift of an interest				
	in property under this subchapter.				
Walsh Healey Public	Provides conditions for the	Procurement	P	G	
Contracts Act (41 USC	purchase of supplies and the				
6501-6511)	making of contracts by the United				
	States, and for other purposes.				
Wendell H. Ford Aviation	Subjects the FAA to the	Procurement		G	
Investment & Reform Act	Procurement Integrity Act (41 USC				
for the 21 <sup>st</sup> Century (49	2101-2107), except that sections				
USC 40110(d)(3))	2101, Definitions, and 2106,				
	Reporting information believed to				
	constitute evidence of offense,				
	must not apply.				

**END OF PART I** 

Appendix E: Part II - Executive Orders Revised 4/2017

			Promulgated by AMS: P=Policy,			
			G=	G=Guidance, C=Clause		
Title	Description Summary	Functional area affected		*= See Office of Chief Counsel		
Executive Order	Requires the Government	Procurement		G	C	
10582, Prescribing	to give preference to					
Uniform	domestic end products.					
Procedures for Certain	(See Buy American Act.)					
Determinations Under the	Amended by E.O.'s 10761,					
Buy-American Act (Dec	11051, 12148, and 12608. (Also					
17, 1954	see E.O. 12148)					
Executive Order	Authorizes non-DoD	Procurement	P	G	C	
10789, Authorizing	agencies of the					
agencies of the	Government to exercise certain					
Government to exercise	contracting authority in					
certain contracting	connection with national-defense					
authority in connection	functions and to prescribe					
with national-defense	regulations governing the exercise					
functions and prescribing	of such authority. Amended by:					
regulations governing the	EO 11051, September 27, 1962;					
exercise of such authority	EO 11382, November 28,					
	1967; <u>EO 11610</u> , July 22,					
	1971; <u>EO 12148</u> , July 20,					
	1979; <u>EO 12919</u> , June 3,					
	1994; <u>EO 13232</u> , October					
	20, 2001; <u>EO 13286</u> , February 28, 2003					
Executive Order	Prescribes policies and	Procurement	P	G	C	
11141, Equal	procedures pertaining to					
Employment Opportunity,	nondiscrimination in employment					
(February 12, 1964)	by contractors and subcontractors					
Executive Order	Requires each department	Procurement		G		
11701, Employment of	and agency of the executive					
veterans by Federal	branch of the					
agencies and Government	Federal Government					
contractors and	list suitable employment openings					
subcontractors (Jan. 24,	with the appropriate office of					
1973)	State Employment Service or the					
	United States Employment					

	Τ	T		1 1	1	
	Service and extends the program					
	to Government contractors and					
	subcontractors. (Also 38 USC					
	2012)					
Executive Order	Amended by: <u>EO 12003</u> , July 20,	Procurement	P			
11912, Delegation of	1977; <u>EO 12038</u> , February 3,	Environment				
Authorities Relating to	1978; EO 12148, July 20, 1979;					
Energy Policy and	EO 12375, August 4,					
Conservation (April 13,	1982. Superseded or					
1976)	revoked in part by E.O.					
	12919, National Defense					
	Industrial Resources					
	Preparedness.(Also see E.O.					
	12919)					
Executive Order	Relates to certain functions	Procurement	P			
	transferred to the Secretary of	1 Tocurement				
Functions Transferred to	Energy by the Department of	Environment				
the Secretary of Energy	Energy Organization	Liiviioiiiiciit				
by the Department	Act. Amended by: <u>EO 12156</u> ,					
	The state of the s					
of Energy Organization	September 10,					
Act (February 3, 1978)	1979 and by EO 12287 -					
	Decontrol of crude oil and					
	refined petroleum products. (Also					
	see E.O.12287)			0		
Executive Order	Amended by E.O. 12618.	Agreements		G		
12591, Facilitating Access						
to Science and	policies of the Bayh-Dole Act					
Technology (April 10,	(inventions made with					
1987)	Government Assistance) to all					
	participants in cooperative					
	agreements. (Also see E.O.					
	12618)					
Executive Order	Describes predisclosure	All	P	G		
12600, Predisclosure	notification procedures for					
Notification Procedures	confidential commercial					
for Confidential	information requested under the					
Commercial Information	Freedom of Information Act					
(June 23, 1987)	(FOIA)					
Executive Order	Amended E.O. 12591.	Procurement				
12618, Uniform						
Treatment of Federally						
Funded Inventions						
(December 22, 1987)						
Executive Order	Requires Federal agencies	All	1			
		1	1	1		
12699, Seismic Safety of	to follow national and local					
12699, Seismic Safety of Federal and Federally	to follow national and local seismic building codes,					

Assisted or Regulated	whichever provides the greatest				
New Building	margin of safety, when				
Construction	constructing new buildings or				
	modifying existing				
	buildings. Amended by: <u>EO</u>				
	13286, February 28, 2003				
Executive Order	Requires a National Industry	Procurement	P	G	
	Security Program Operating	Procurement	r	G	
,					
Security Program,	Manual. Amended by E.O. 12885				
(January 6, 1993)	December 14, 1993 to extend the				
Amended by E.O. 12885	time to issue the National				
	Industrial Security Program				
	operating manual. (Also see E.O.				
	12885)	D .			
Executive Order	Delegates authority and addresses	Procurement			
12919, National Defense	national defense industrial				
Industrial Resources	resource policies and programs				
Preparedness (June	under the Defense Production Act				
3, 1994)	of 1950. Amended by: <u>EO 13286</u> ,				
	February 28,				
	2003. Supersedes or revokes E.O.				
	11912 in part. (Also see E.O.				
	11912)Revoked in part by: <u>EO</u>				
	13456, January 23, 2008.				
Executive Order	Establishes policy that all	Procurement		G	
12928, Promoting	department and agency heads and				
Procurement with	all Federal	MPPG			
Small Businesses Owned	employees involved in the	reporting			
and Controlled by	procurement of any and				
Socially and	all goods and services				
Economically	must assist SDBs, HBCUs, and				
Disadvantaged	MIs, as applicable, to develop				
Individuals, Historically	viable, self-sustaining,				
Black Colleges and	businesses capable of competing				
Universities, and Minority	on an equal basis in the				
Institutions, (Sep	mainstream of the American				
16, 1994)	economy.				
Executive Order,	Establishes policy that all	Procurement		G	
13360 Providing	heads of agencies must				
Opportunities for	provide the opportunity				
Service-Disabled Veteran	for service-disabled veteran				
Businesses To Increase	businesses to significantly				
Their Federal Contracting	increase the Federal contracting				
and Subcontracting,	and subcontracting of such				
(October 20, 2004)	businesses.				
Executive Order	Requires Federal	All	P		

12041 G : : G G : G	A C 11			1		I
12941, Seismic Safety of	Agencies to follow the standards					
Existing Federally Owned	developed, issued and maintained					
or Leased Buildings	by the Interagency Committee					
(December 1, 1994)	for Seismic Safety in					
	Construction (ICSSC).					
Executive Order	Establishes a uniform	Procurement	P	G	С	
12968, Access to	Federal personnel security					
Classified Information	program for employees who will	Security				
(August 2, 1995)	be considered	20001109				
(Tugust 2, 1993)	for initial or continued access					
	to classified information.					
	Amended by: <u>EO 13467</u> , June					
	30, 2008	_			-	
Executive Order	Requires seat belt use by	Procurement	P		C	
13043, Increasing Seat	Federal employees while on					
Belt Use in the U.S.	official business and motor					
(April 16, 1997)	vehicle occupants in National					
	Park and Dept. of Defense					
	installations. Encourages Federal					
	contractors, subcontractors, and					
	grantees to adopt and enforce on-					
	the-job seat belt use policies and					
	programs.					
Executive Order	Amended sections 3.4(a),	Procurement				*
13142, Amendment	5.2(a)(b), 5.3(b)(4) of	Trocurcinent				
to E.O. 12958– Classified	E.O. 12958. (Also see	Security				
	`	Security				
National Security	E.O. 12958)					
Information (Nov.						
19, 1999)		7				
Executive Order 13170,	Establishes additional incentives	Procurement				*
Increasing Opportunities	for outreach and goal setting to					
and Access for	increase opportunities and access					
Disadvantaged Businesses	for disadvantaged businesses.					
(Oct 6, 2000)						
Executive Order 13221,	Encourages energy conservation	Procurement				*
Energy Efficient Standby	by requiring the Government to					
Power Devices (July 31,	purchase COTS products that use					
2001)	no more than one watt in their					
	external or internal standby power					
	devices or functions.					
Executive Order 13502,	Promotes the efficient	Procurement		G	С	*
Use of Project Labor	administration and completion of					
Agreements for Federal	Federal construction projects	Real Estate				
Construction Projects,	Revokes: <u>EO 13202</u> , February 17,					
(February 6, 2009)	2001; <u>EO 13208</u> , April 6, 2001					
(1 cordary 0, 2007)	, <u>,,                      </u>			1	1	1

Executive	Encourages contractors and	Procurement			С	
Order 13513, Federal	subcontractors to adopt and					
Leadership	enforce policies banning text					
on Reducing Text	messaging while driving					
Messaging While Driving	company- owned or Government-					
(October 1, 2009)	owned vehicles, or privately-					
	owned vehicles when on official					
	government business or					
	performing any work on behalf of					
	the Government.					
Executive Order 13627,	Creates a stronger framework	All	P	G	C	
Strengthening Protections	to eliminate trafficking in					
Against Trafficking in	persons from Federal					
Persons in Federal	contracts.					
Contracts (September 25,						
2012)						
Executive Order 13693,	To maintain Federal leadership	All	P	G	C	
Planning for Federal	in sustainability and					
Sustainability in the Next	greenhouse gas emission					
Decade (March 25, 2015)	reductions. Revokes EO					
	13423 and 13514.					

# **END OF PART II**

# Appendix E: Part III - Regulations/Standards Revised 4/2017

			Promulgated by AMS:				
		Functional	G=(	olicy, Guida Clause	nce,		
Title Cost Accounting Standards (CAS) (48 CFR 9903.101)	Description Summary Uniform standards for government contractor's accounting for and reimbursement of costs. Within the FAA Cost Accounting Standards (CAS) do not apply to contracts for commercial items. Full or modified CAS coverage may be applied to cost type contracts only.	area affected Procurement		ee Off ef Cou G	ice of insel C		
Department of Transportation Policy for Seismic Safety of New and Existing DOT Owned or Leased Buildings (DOT SS-98-01)	Requires each DOT Operating Administration to ensure that new DOT owned buildings and additions and new buildings leased for DOT occupancy, are designed and constructed to comply with appropriate seismic design and construction standards. Additionally, each Operating Administration is required to mitigate unacceptable earthquake risks in existing buildings via a long-term risk mitigation program.	All	P				
Export Administration Regulations (EAR), 15 CFR Parts 730 through 774	U.S. Department of Commerce regulations for the export and reexport of most commercial items, services or documentation.	All	P	G	С		
Federal Management Regulations (formerly Federal Property Management)	Regulations used by GSA and other executive agency officials to regulate, and prescribe policies, procedures, and delegations of authority pertaining to the management of property, inventory, and disposal.	Real Property	P				

Federal Standard 313, Material Safety Data, Transportation Data and Disposal Data for hazardous materials furnished to Government activities.(March 1, 1988)	Establishes requirements for the preparation and submission of Material Safety Data Sheets by contractors who provide hazardous materials to government activities.	Procurement Environment	
FEMA 74, Reducing the Risk of Nonstructural Earthquake Damage, (Sep. 1994)	Provides Interagency Committee for Seismic Safety in Construction (ICSSC) requirements for equipment and other building system installation, risk mitigation and guidance on prioritizing projects.	All	P
FEMA 310, Handbook for the Seismic Evaluation of Buildings: A Pre- Standard, (January 1998)	Provides requirements for identification of unacceptable seismic risks in existing buildings and equipment installations.	All	P
FEMA 356, NEHRP. Pre- Standard and Commentary for the Seismic Rehabilitation of Buildings,	Provides requirements for mitigation of unacceptable seismic risks in existing buildings and equipment installations.	All	P
(November 2000) FEMA 368/369, 2000 NEHRP Provision for Seismic Regulations for New Buildings and Other Structures, Parts 1	Provides Interagency Committee for Seismic Safety in Construction (ICSSC) requirements for the construction of new buildings as well as design and installation of new equipment for installation in any new or existing building.	All	P
and 2, 2001. International Building Code	Establishes the current international building code in effect for all new construction of Federal buildings.	All	P

(IBC)						
(2000/2003) International Traffic in Arms Regulations (ITAR), 22 CFR Parts 120 through 130	Department of State regulations that control the <u>export</u> and <u>import</u> of defense-related articles, services and documents on the <u>United States</u> <u>Munitions List</u> (USML)		P	G	C	
Local Seismic Building codes (depends on location of project or installation site)	Requires use of local seismic building codes if they require a greater margin of safety than international or national building codes.	All	P			
NIST RP-6, standards for Seismic Safety for Existing Federally Owned or Leased Buildings, (January 2002)	Provides requirements for leasing and acquisition of existing buildings.	All	P			
Occupational Safety and Health Administration Regulations (29 CFR 1910.38)	Requires a written plan for emergency situations for each workplace where there is a possibility of an emergency.  Appropriate portions of the plan must be implemented in the event of an emergency.	All	P	G	С	
OMB Circular A-76, Performance of Commercial	Establishes Federal Policy regarding the performance of commercial activities. FAA's policy	Investment Analysis	P	G		*
Activities - (Aug. 4, 1983; Revised 1999)	is to follow the guidance of this circular to the extent such standards are consistent with the FAA's Acquisition Management System and the Administrator's authority to implement "such terms or conditions as the Administrator may deem appropriate."	Procurement				
OMB Guidance "Uniform Administrative Requirements, Cost Principles, and Audit	To more effectively focus Federal resources on improving performance and outcomes while ensuring the financial integrity of taxpayer dollars in partnership with non-Federal stakeholders.	Procurement		G		*

Requirements for	Supersedes OMB Circulars A-21,				
Federal Awards"	A-87, A-102, A-110, and A-121.				
dated December					
26, 2013 (2 CFR					
Part 200)					
Patent and	Establishes prohibitions regarding	Procurement	P	G	C
Copyright Laws	Patent and Copyright infringement.				
Protests and	Prescribes procedures for protests	All	P		C
Contract	and contract disputes.				
Disputes; 14					
CFR, Parts 14 &					
17.					
Standards of	Prohibits conflicts of interest	All	P	G	C
Conduct for					
Employees of the					
<b>Executive Branch</b>					
(5 CFR 2635)					

# **END OF PART III**

# Appendix E: Part IV - External Authorities applicable to Real Estate Revised 4/2017

# **Part IV A: Statutes**

			Pro AM		gated	by
			P=Policy, G=Guidance, C=Clause			
Title	Description Summary	Functional area affected	*=See Office Chief Counse			
Act of	Requires Federal agencies to	Real Estate	P			<u> </u>
December 10,	admit seeing-eye dogs or					
1941 (40 USC	other guide dogs accompanied by their					
291)	blind masters to any building or other					
,	property owned or controlled by the					
	United States.					
Administrative	Authorizes a duly qualified	All				*
Procedures Act	individual to represent a					
(5 USC 500 se seq)	person before an agency.					
Anti-Kickback	Prohibits offering or accepting	Ethics				*
Act(41 USC	kickbacks; criminal penalties					
8701-8707)	apply.	Procurement				
					C	
		Real Estate				
	Requires facilities be provided to ensure	Real Estate	P	G	C	
Act of	ready access for					
1968 (42 USC	disabled persons to public buildings and					
4151-4157)	certain interior spaces.				-	
Assignment of	Authorizes the lessor to assign	Real Estate			C	
Claims (31	his rights to be paid under a					
USC 3727, 41	lease agreement					
USC 6305)	D '1 C' 1	A 11				*
Bribery and	Prescribes fines and	All				1.
Conflict of Interest Laws	punishment for bribery of					
(18 USC 201)	public officials and witnesses.					
Bribery and	Prescribes acts and penalties affecting a	All	P	1		+
Conflict of	personal financial	AII	1			
Interest Laws	interest.					
(18 USC 208)	into ost.					
Child Care	Provides Federal agencies	Real Estate	P			†
Services for	with the authority to allot	Trout Library	1			

in Federal Buildings Clean Air Act of 1963 (42 USC 7401)  Comprehensive Environmental Response, CCERCLA) (42 USC 9601)  Energy Independence and Security Act of 2007 (Pub. L. 110-140)  Energy Policy Act (EPAct) of 2005 Energy Policy Act (FPAct)	E- 11 E1					
Buildings   Services to Federal employees.   Real Estate   P	Federal Employees	space in Federal buildings to individuals				
Clean Air Act of 1963 (42 USC 7401)		<u> </u>				
of 1963 (42 USC 7401)  Federal air control programs of all available and appropriate facilities and resources within the Federal Government for the prevention and abatement of air pollution.  Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601)  Energy Policy Act of 2007 (Pub. L. 110-140)  Energy Policy Act (42 USC 901)  Energy Policy Act (42 USC 902)  Energy Policy Act (42 USC 903)  Energy Policy Act (44 USC 903)  Energy Poli			D 10			
of all available and appropriate facilities and resources within the Federal Government for the prevention and abatement of air pollution.  Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601)  Energy Independence and Security Act of 2007 (Pub. L. 110-140)  Energy Segment of 2007 (Pub. L. 253(a)(1) and adopts the energy intensity reduction goals of Executive Order 13423 beginning in year 2008. Provides for enhanced building standards, lighting, and water and energy usage goals.  Energy Policy Act of 1980 (EPAct) of 2005  Energy Policy Act of 1990 (Pub. L. 102-486, 106 Stat. 2776)  False Claims Act (31 USC 3729) false Claims against the U.S.  Federal Water Pollution Control Act (33 USC 1251) This act establishes the Federal Building Federal, State, interstate, and local requirements, respecting the control and abatement of water pollution.  Federal Property and Administrative Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administration with an amount of the Administration of General Services Administr			Real Estate	P		
and resources within the Federal Government for the prevention and abatement of air pollution.  Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601)  Energy Independence Independ	· ·	1 0				
Government for the prevention and abatement of air pollution.  Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601)  Energy   Amends portions of the National Energy Conservation Policy Act (42 USC 96207 (Pub. L. 110-140)  Energy Policy   Act (24 USC 9building standards, lighting, and water and energy usage goals.  Energy Policy   Act (42 USC 9building standards, lighting, and water efficiency.  Energy Policy   Act (42 USC 9building standards, lighting, and water efficiency.  Energy Policy   Act (42 USC 9building standards, lighting, and water efficiency.  Energy Policy   Act (42 USC 9building standards, lighting, and water efficiency.  Energy Policy   Act (42 USC 9building standards, lighting, and water efficiency.  Energy Policy   Act (EPAct) of 2005  Energy Policy   Act (1992 (Pub. L. 102-486, 106 Stat. 2776)   EPAct of 2005.  Energy Policy   False Claims   Specifies civil penalties for 4 Act (31 USC 3729)   false claims against the U.S.  Federal Aviation   The Administrator is authorized to enter into and perform such contracts, leases, cooperative agreements, or other transactions.  Federal Water   Pollution   Pederal Astate, interstate, and local requirements, respecting the control and abatement of water pollution.  Federal Property   This act establishes the Federal Building and Administrative   Fund and provides the Administrator of General Services Administration with an   Pollution   Pund and provides the Administration with an   Pund and provides	USC 7401)					
abatement of air pollution.   Comprehensive   Provides for liability, compensation, and compensation, cleanup and emergency response for hazardous substances released into the environment, aind the cleanup of hazardous waste (CERCLA) (42 USC 9601)   Energy   Amenda						
Provides for liability, compensation, and Estate   P		<u> </u>				
Environmental Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601) Energy Independence and Security Act of 2007 (Pub. L. 110-140)  Energy Policy Act (EPAct) of 2005 Energy Policy Act (EPAct) of 2005 Energy Policy Act of 1992 (Pub. L. 102-486, 106 Stat. 2776) Erel Eyend Cialims Act (31 USC 3729) Federal Aviation Authorization Authorization Authorization Authorization Authorization Authorization Authorization Authorization Control Act (33 USC 1251)  Energy Provides for enters and search and sea						
Response, Compensation, and Liability Act of 1980 (CERCLA) (42 USC) 9601) Energy Independence and Security Act of 2007 (Pub. L. 110-140)  Energy Policy Act (EPAct) of 2005 Energy Policy Act (EPAct) of 2006 Energy Policy Act (EPAct) of 2007 Energy Policy Act (EPAct) of 2008 Energy Policy Act (EPAct) of 2009 Energy Policy Act (EPAct) of 2009 Energy Policy Act (EPAct) of 2005 Ener	_	,	Real Estate	P		
Compensation, and Liability Act of 1980 (CERCLA) (42 USC 9601)  Energy Independence and Security Act of 2007 (Pub. L. 8253(a)(1) and adopts the energy intensity reduction goals of Executive Order 13423 beginning in year 2008. Provides for enhanced building standards, lighting, and water and energy usage goals.  Energy Policy Act (EPAct) of 2005  Energy Policy Act (EPAct) of 2005  Energy Policy Act (1992 (Pub. L. 102-486, 106 Stat. 2776)  Ease Claims Act (31 USC 3729)  Federal Aviation Authorization Act of 1996 (49 USC 106)  Ered al Viation Act (33 USC 1251)  Energy Water Pollution Act (33 USC 1251)  Energy Poperty and Amministrative Services Act of General Services Administration with an Instruction water and provides the Administration water and provides the Administration water and provides the Administration water and energy usage goals.  Energy Policy Act (1996 (49 USC) Provides for increased energy and water efficiency.  Superseded, in part, by the Procurement Procurement Act of 1996 (49 USC) Provides for increased energy efficiency.  Specifies civil penalties for false claims against the U.S.  Energy Policy Act (2005. Provides for increased energy efficiency.  Superseded, in part, by the Procurement Procurement EpAct of 2005.  Energy Policy Act (2005. Provides for increased energy efficiency.  Superseded, in part, by the Procurement Procurement EpAct of 2005.  Energy Policy Act (2005. Provides for increased energy and water increased energy efficiency.  Superseded, in part, by the Procurement Procur	Environmental	1				
Liability Act of 1980 (CERCLA) (42 USC 9601)  Real Estate disposal sites.  Amends portions of the National Energy Conservation and Security Act of 2007 (Pub. L. 9253(a)(1) and adopts the energy intensity reduction goals of Executive Order 13423 beginning in year 2008. Provides for enhanced building standards, lighting, and water and energy usage goals.  Energy Policy Act (EPAct) of 2005 Energy Policy Act (EPAct	Response,					
CERCLA) (42 USC 9601)   Amends portions of the Independence and Security Act of 2007 (Pub. L. 8253(a)(1) and adopts the energy intensity reduction goals of Executive Order 13423 beginning in year 2008. Provides for enhanced building standards, lighting, and water and energy usage goals.   Provides for increased energy and water efficiency.   Provides for increased energy energy efficiency.   Provides for increased energy energy efficiency.   Provides for increased energy efficiency.   Provides for increased energy efficiency.   Provides for increased energy energy efficiency.   Procurement   Procu	Compensation, and	substances released into the environment,				
Second   S	Liability Act of 1980	and the cleanup of hazardous waste				
Energy Independence and Security Act of 2007 (Pub. L. 110-140)  Energy Policy Act (42 USC of 2007 (Pub. L. 120-140)  Energy Policy Act (31 USC 3729) Federal Aviation Act of 1996 (49 USC 106)  Energy Water Pollution Control Act (33 USC 1251)  Energy Water Policy Act (31 USC 3729) Federal Property Act (33 USC 1251)  Energy Water Policy Act (31 USC 3729) Federal Property Act (33 USC 1251)  Energy Water Policy Act (31 USC 3729) Federal Property Act (33 USC 1251)  Energy Water Policy Act (34 USC 3729) Federal Property Act (34 USC 3729) Federal Property Act (35 USC 3729) Federal Property Act (36 USC 3729) Federal Property Act (37 USC 3729) Federal Property Act (38 USC 3729) Federal Property Act (39 USC 3729) Federal Property Act (30 USC 3729) Federal Property Act (31 USC 3729) Federal Property Act (32 USC 3729) Federal Property Act (33 USC 3729) Federal Property Act (34 USC 3729) Federal Property Act (36 USC 3729) Federal Property Act (37 USC 3729) Federal Property Act (38 USC 3729) Federal Property Act (39 USC 3729) Federal Property Act (30 USC 3729) Federal Property Act (30 USC 3729) Fede	(CERCLA) (42 USC	disposal sites.				
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2776) EPAct of 2005.  False Claims Act(31 USC 3729) false claims against the U.S.  Federal Aviation Act of 1996 (49 such contracts, leases, cooperative USC 106) agreements, or other transactions.  Federal Water Pollution Control Act (33 requirements, respecting the control and USC 1251)  Federal Property and Administrative Services Act of  EPAct of 2005.  All  G * All  G * Real Estate P G  Real Estate P  G  Real Estate P  Real Estate P  Real Estate P  G  Real Estate P  G  Real Estate P	,		Procurement			
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Control Act (33 requirements, respecting the control and abatement of water pollution.  Federal Property and Administrative Services Act of General Services Administration with an requirements, respecting the control and abatement of water pollution.  Real Estate P G						
USC 1251) abatement of water pollution.  Federal Property and Administrative Services Act of General Services Administration with an abatement of water pollution.  This act establishes the Federal Building Real Estate P G  Fund and provides the Administrator of General Services Administration with an						
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and Administrative Services Act of General Services Administration with an	/	=	Real Estate	Р	G	
Services Act of General Services Administration with an	1 -			1		
		important source of real property related				

1040 1 1						
1949, as amended	authority. FAA is not required to follow					
(40 USC 471)	Title II of this act.	- 1-				
Federal Water	Requires that all agencies of	Real Estate	P			
Pollution	the executive, legislative, and					
Control Act (33	judicial branches of the Federal					
USC 1251)	Government must comply with all					
	Federal, State, interstate, and local					
	requirements respecting the control and					
	abatement of water pollution.					
Freedom of	Regulates the release of public	All	P	G	C	
Information Act of	information; agency rules, opinions,					
1986 (5 USC 552)	orders, records, and proceedings.					
General	The Administrator may acquire	Real Estate	P	G		
Procurement	services or, by condemnation or					
Authority (49	otherwise, and interest in property,					
USC 40110)	and may dispose of an interest in					
,	property.					
General	Provides general authority to	Procurement	P	G		
Facilities and	the Administrator of the					
Personnel	Federal Aviation Administration to	Real Estate				
Authority (49	acquire, establish, improve, operate,					
USC 44502)	and maintain air navigation facilities;					
	and provide facilities and personnel to					
	regulate and protect air traffic.					
Gift and	Authorizes the Administrator	All		G		
Bequests (49	to accept any conditional or					
USC 326)	unconditional gift or donation of money					
050 520)	or property, real or personal, or of					
	services for the FAA.					
National	Requires Agencies to adopt standards for	Real Estate	P			
Earthquake	assessing and enhancing the seismic	Real Estate	1			
Hazards Reduction	safety of buildings designed for, or					
Act of 1977 (P.L.						
95-124), Amended	constructed by, or leased by the Federal Government.					
* *	Government.					
1990 (P.L. 101-614)						
(42 USC 7701 et						
seq.)	Deguines Federal A consiss to	A 11	D			
Paperwork	Requires Federal Agencies to	All	P			
Reduction Act	become more responsible and publicly					
(44 U.S.C.	accountable for reducing the burden of					
3501)	Federal paperwork on the public, and for					
	other purposes resulting from the					
	collection of information by or for the					
D 111	Federal Government.		1	1		
Public	This act establishes a	Real Estate	P			

D '11' A . C	4 4 1 11 1 11 11 11	T				
Buildings Act of	prospectus threshold, applicable to all					
1959, as amended	federal agencies. Also the Administrator					
(40	of GSA has authority to construct,					
USC 601-619)	acquire, and alter public buildings.					
Public Buildings	Requires the Administrator of	Real Estate	P			
Cooperative Use Act	GSA to acquire and utilize					
of 1976 (40 USC	space in suitable buildings of historic,					
601a, 612a.)	architectural, or cultural significance.					
National						
Environmental	Requires consideration of	Real Estate	P			
Policy Act of	environmental factors in the decision-					
1969 (42 USC	making process for major Federal					
4321)	actions.					
National Historic	Requires Federal agencies to take into	Real Estate	P			
Preservation Act	account the effect of any Federal					
(16 USC 470)	undertaking on any property in or eligible					
,	for listing in the National Register of					
	Historic Places.					
Occupational	Requires Federal agencies to provide	Real Estate	P	G	C	
Safety and Health	safe and healthful places and conditions					
Act of	of employment.					
1970, amended (29	of employment.					
USC 653)						
Quarters and	A comparation of decrease and	Real Estate	P			
facilities; employees	Agency may provide quarters and	Real Estate	1			
in the United States	facilities for employees when conditions					
(5 USC	warrant.					
5911)						
· ·		Procurement	P	G		
Randolph-	Provides for blind persons licensed	1 loculement	1	U		
Sheppard Vending	under the provisions of this chapter	Real Estate	P	G		
Facility Act,	authorization to operate vending	Real Estate	P	U		
amended (20	facilities on any Federal property.					
U.S.C. 107 -						
107f)		Deal Fetet	D	C		
Rehabilitation Act of	Requires Federal agencies to ensure	Real Estate	P	G		
1973, amended (Pub.	compliance with standards set by GSA,					
L. 93-112, 387	DOD and HUD pursuant to the					
Stat. 355)	Architectural Barriers Act of					
	1968.					
Rural	Provides for improving the economy and	Real Estate	P	G	C	
Development	living conditions in rural America. FAA					
Act of 1972 (Pub. L.	must give first consideration to rural					
92-419, 86 Stat. 657)	areas when locating new space, land, and					
	other facilities					

Stewart B.	Requires Federal agencies to	Real Estate	P		
McKinney Homeless	make available surplus real				
Assistance Act (42	property to homeless organizations.				
USC 11411-11412)					
Superfund	Extends and amends				*
Amendments	CERCLA.				
and Reauthorization					
Act of 1986,					
amended (42					
USC 9601- 9675)					
Service, supplies,	Agency may provide when	Real Estate	P		
and facilities at	necessary, services, supplies, and				
remote places	facilities at remote places.				
(49 USC 331)					
Title 49, USC,	Airport property and airway property in	Real Estate	P		
Section 1159 (a) and	territory (including Alaska) outside the				
(c)	continental limits of the United States.				
Uniform Relocation	Requires Federal agencies to treat all	Real Estate	P	G	
Assistance and Real	property owners and other affected				
Property Acquisition	persons in a fair and equitable manner,				
(42 USC 4651-4655)	and to provide relocation services and				
	benefits to persons displaced by Federal				
	agency's acquisition of their real				
	property.				

# **Part IV B: Executive Orders**

			Promulgated by AMS:			у
		Functional	P=Policy, G=Guidance, C=Clause *=See Office of		f	
Title	Description Summary	area affected	Chief Counsel			
	Establishes a uniform policy for Executive branch concerning the identification of excess real property holdings.	Real Estate	P			
Executive Order 11593, Protection and Enhancement of	Requires Federal Agencies to direct their policies, plans and programs that federally	Real Estate	P			

	<del>,</del>	T		
the Cultural	owned sites, and structures are preserved,			
Environment (May	restored and maintained.			
13, 1971)				
Executive Order	Requires Federal agencies having	Real Estate	P	
11738, Providing for	authority to enter into contracts to conduct			
Administration of	its acquisitions that will result in effective			
the Clean Federal	enforcement of the Clean Air Act and the			
Water Pollution	Federal Water Pollution Control Act.			
Control Act with				
respects to Federal				
Contracts, Grants, or				
Loans (Sept. 12,				
1973)				
Executive Order	Requires that agencies take action to	Real Estate	P	
11988, Floodplain	reduce the risk of flood loss and to restore			
Management (May	and preserve the natural and beneficial			
24, 1977)	values served by floodplains for acquiring,			
	managing and disposing of Federal lands			
	and facilities.			
Executive	Requires that agencies take action to	Real Estate	P	
Order 11990,	minimize the destruction, loss or			
Protection of	degradation of wetlands, and to preserve			
Wetlands (May	and enhance the natural and beneficial			
24, 1977)	values of wetlands for acquiring,			
	managing, and disposing of Federal lands			
	and facilities.			
Executive Order	Requires buildings constructed for	Real Estate	P	
12003, Relating to	Government lease to meet certain energy			
Energy Policy and	consumption design specifications.			
Conservation (July				
20, 1977)				
Executive Order	Requires agencies ensure action is taken to	Real Estate	P	
12088, Federal	prevent, control, and abate environmental			
Compliance with	pollution with respect to Federal facilities			
Pollution Control	and activities. Revoked, in part, by EO			
Standards (October	13423.			
13, 1978)				
Executive Order	Requires Federal agencies to establish and	Real Estate	P	
12196, Occupational	maintain occupational safety and health			
Safety and Health	programs for Federal employees.			
Programs		D 15		
Executive Order	Authorizes the GSA administrator to	Real Estate	P	
12512, Federal Real	provide Government wide policy			
Property	oversight and guidance for Federal real			
Management (April	property management.			
29, 1985)				

	In	A 11		1		1
Executive Order	Requires agencies responsible for the	All	P			
12699, Seismic	design and construction of each new					
Safety of Federal	Federal building and/or the construction					
and Federally	and lease of new buildings for Federal use					
Assisted or	to ensure the building is designed and					
Regulated New	constructed in accord with appropriate					
Building	seismic design and construction standards.					
Construction	Amended by: <u>EO 13286</u> , February 28,					
(January 5, 1990)	2003					
Executive Order	Requires agencies to meet substantial life	Real Estate	P			
12941, Seismic	safety standards for seismic.					
Safety of Existing	•					
Federally Owned						
and Leased						
Buildings						
(December 1994)						
Executive Order	Promotes the economical, non-	Procurement				*
13202, Preservation	discriminatory, and efficient					
of Open	administration and completion of Federal	Real Estate				
Communication and	and Federally funded or assisted					
Government	construction projects. (Also see E.O.					
Neutrality towards	13208)					
Government	13200)					
Contractors (Feb.						
17, 2001)						
Executive Order	Amends E.O. 13202. Added a new section	Procurement				*
13208, Assisted	to permit the Head of an Executive	Trocurement				
Construction	Agency to exempt a particular project	Real Estate				
Projects (April 6,	from the requirements of any or all	Ttour Estate				
2001)	provisions of Sections 1 and 3 of E.O.					
2001)	13202. (Also see E.O. 13202)					
Executive Order	To improve the overall management of	Real Estate	P			
13327, Federal Real	Federal real property assets on a	Real Estate	1			
Property Asset	Government-wide level. Amended by					
Management (Feb.	E.O. 13423.					
,	E.O. 13423.					
4, 2004) Executive Order	To maintain Endaral landarship in	All	P	G	С	
	To maintain Federal leadership in	AII	Г	G		
13693, Planning for	sustainability and greenhouse gas					
Federal	emission reductions Note: Related and					
Sustainability in the	previously revoked Executive Orders					
Next Decade (March						
25, 2015))	12902, 13423, and 13514.					

Part IV C: Regulations/Standards

			Promulgate AMS: P=Policy, G=Guidanc C=Clause		у
Title	Description Summary	Functional area affected	*=See Chief	f	
Department of Transportation Policy for Seismic Safety of New and Existing DOT Owned or Leased Buildings (DOT SS- 98-01)	Requires each DOT Operating Administration to ensure that new DOT owned buildings and additions and new buildings leased for DOT occupancy, are designed and constructed to comply with appropriate seismic design and construction standards. Additionally, each Operating Administration is required to mitigate unacceptable earthquake risks in existing buildings via a long-term risk mitigation program.		P		
Federal Management Regulations (formerly Federal Property Management)	Prescribes regulations, policies, procedures and delegations of authority pertaining to the management of property, inventory, and disposal when FAA leases real property through GSA. Serves as guidelines for FAA direct lease actions.	Real Estate	P G		
FEMA 74, Reducing the Risk of Nonstructural Earthquake Damage, (Sep. 1994)	Provides Interagency Committee for Seismic Safety in Construction (ICSSC) requirements for equipment and other building system installation, risk mitigation and guidance on prioritizing projects.	All	P		
FEMA 310, Handbook for the Seismic Evaluation of Buildings: A Pre-Standard, (January 1998)	Provides requirements for identification of unacceptable seismic risks in existing buildings and equipment installations.	All	P		
FEMA 356, NEHRP. Pre- Standard and Commentary for the Seismic Rehabilitation of Buildings, (November 2000)	Provides requirements for mitigation of unacceptable seismic risks in existing buildings and equipment installations.	All	P		

FEMA 368/369, 2000 NEHRP Provision for Seismic Regulations for New Buildings and Other Structures, Parts 1 and 2,2001.	Provides Interagency Committee for Seismic Safety in Construction (ICSSC) requirements for the construction of new buildings as well as design and installation of new equipment for installation in any new or existing building.	All	P			
International Building Code (IBC) (2000/2003)	Establishes the current international building code in effect for all new construction of Federal buildings.	All	P			
Local Seismic Building codes (depends on location of project or installation site)	Requires use of local seismic building codes if they require a greater margin of safety than international or national building codes.	All	P			
NIST RP-6, standards for Seismic Safety for Existing Federally Owned or Leased Buildings, (January 2002)	Provides requirements for leasing and acquisition of existing buildings.	All	P			
Occupational Safety and Health Administration Regulations (29 CFR 1910.38)	Requires a written plan for emergency situations for each workplace where there is a possibility of an emergency.  Appropriate portions of the plan must be implemented in the event of an emergency.	All	P	G	С	
Protests and Contract Disputes; 14 CFR, Parts 14 & 17.	Prescribes procedures for protests and contract disputes.	All	P		С	
Standards of Conduct for Employees of the Executive Branch (5 CFR 2635)	Prohibits conflicts of interest	All	P	G	С	
Uniform Federal Accessibility Standards (UFAS) (41 CFR 101-19.6 App. A)	Prescribes handicapped accessibility regulations for Federally owned or leased building premises.	Real Estate	P	G	С	

# **End of Part IV**